

1. Agenda

Documents:

[CC AGENDA 01-10-18.PDF](#)

2. Meeting Materials

Documents:

[2018-01-02 COUNCIL GOALS WITH SHEPHERDING TASKS.PDF](#)
[DRAFT 12-06-17 CITY COUNCIL MINUTES.PDF](#)
[DRAFT 12-13-17 CITY COUNCIL MINUTES.PDF](#)
[PARKS OPEN SPACES MASTER PLAN.PDF](#)
[RES 2018-01-01 VOLUNTEER WORKERS COMP COVERAGE.PDF](#)

Yachats City Council Vision

Our village is a place where natural resources are valued and protected, where diversity is celebrated, and where a vibrant economy and sense of community pride create and recreate a living spirit. Yachats cares not just for its citizens' basic needs but also supports them in their efforts to excel mentally, physically, artistically, and spiritually. It is a community with an enduring sense of itself.



CITY OF YACHATS

CITY COUNCIL MEETING

441 Hwy 101N, Yachats Commons, Room 1

Wednesday, January 10, 2018 at 6:00pm

AGENDA

- I. Announcements, Correspondence and Proclamations
- II. Public Comment (**topics not listed on the agenda:** 5-minute limitation per person)
- III. Minutes
 - A. Minutes: 12/06/17 Work Session
 - B. Regular: 12/13/17 Regular Meeting
- IV. Reports
 - A. Council Reports
 - B. City Manager Report
- V. Business
 - A. Commission Appointments VOTE
 - a. Planning Commission: *Mary Ellen O'Shaughnessy*, Helen Anderson
 - b. Parks & Commons: Scott Gordon, Ruth Bass
 - c. Public Works & Streets: Larry Nixon, Don Groth
 - d. Library: Marvin Wigle
 - B. Resolution 2018-01-01: Extending Worker's Compensation Coverage to Volunteers VOTE
 - C. Review Park Master Plan
 - D. Council Shepherdding Goals
 - a. Clarification of the role of Shepherd's
 - b. Recommend deletion & rewordings of tasks
- VI. Other Business
 - A. From Mayor
 - B. From Staff
 - C. From Council

This meeting is open to the public and all interested persons are invited to attend. This meeting will be audio taped. All items to be considered by the Commission must be submitted to City Hall no later than one week prior to the meeting. Minutes of all public meetings are available for review at City Hall, or on the City website at www.yachatsoregon.org. In accordance with ORS 192.630, City of Yachats will make a good faith effort to provide accommodations for any person desiring to attend a public meeting, if the request is made at least 48 hours in advance of the meeting time. The meeting room is physically accessible to persons with mobility devices; a sign language or foreign language interpreter may be available, with advance notice. Call City Hall at 541-547-3565 or Oregon Relay 1-800-735-2900 (TDD) two days in advance.

POSTED January 9, 2018

COUNCIL GOALS WITH SHEPHERDING TASKS - 2017

DATED 08-02-17

Page 1	GOAL: Provide for the effective governance of the City of Yachats			
	OBJECTIVES	TEAM ASSIGNED	SHEPHERD	PROGRESS
1	City management of State Park facilities: Yachats State Park, Smelt Sands, Yachats Ocean Road, 804 Trail		J Tooke	
2	Appropriate uses for Visitor Amenities Funds (public arts/facilities/marketing)		G Stanley	
3	Housing development for all levels; incentives	Glenn/Stamley	M Glenn	
4	Diversify revenue opportunities: grant writing, utility fees, franchise fees, street fees. Coord w/Finance Com		J Tooke	
5	Continue development of emergency planning and resilience preparedness		M Glenn	
6	Communicating programs/activities/policies/topics/processes to citizens		M Glenn	
7	Library Commission strategic plan, including operations/location/funding/bequest		B Frye	2-2 Committee meeting to develop plan for remodeling and moving Library
	GOAL: Improve administrative processes to maintain and surpass previous high standards			
8	Database and IT capabilities development		G Scott	
9	Develop/implement satisfaction survey		G Scott	
10	Marketing committee leadership		G Stanley	
	GOAL: Improve City infrastructure			
11	Increase parking in core business area		B Frye	

Page 2	OBJECTIVES	TEAM ASSIGNED	SHEPHERD	PROGRESS
12	South Reservoir project - construction oversight		J Tooke	Construction ongoing
13	Work with County to complete upgrade and repairs to Ocean View Drive and 804 Trail South		G Stanley	
14	South Gate creation and placement (city limits)		B Frye	Funded - need placement and design
	<i>Provide/facilitate opportunities for self-growth, education and participation in programs/projects to enhance quality of life</i>			
15	Health care services program for Yachats		B Frye	
16	Transportation options south to Florence		B Frye	
17	Formula business models ordinance		B Frye	
18	Visual appeal of City; remove "blight"; facilitate the public display of art, especially kinetic		M Glenn	
19	Vacation rentals issue	All council	G Stanley	Changes proposed, second vote 09-13
	<i>Foster "Seventh Generation" thinking</i>			
20	Encourage alternative energy projects		G Scott	
	Explore EIP wind energy project			
21	Raw water storage long-term development		J Tooke	
22	Dark Sky Community certification		G Scott	
23	Wastewater bio-solids: work with other governments on more effective uses		J Tooke	
24	Banking services for the community		M Glenn	
25	Community Resiliency		J Tooke	

STANLEY: 2, 10, 13, 19; SCOTT: 8, 9, 20, 22; FRYE: 7, 11, 14, 15, 16, 17; GLENN: 3, 5, 6, 18, 24; TOOKE: 1, 4, 12, 21, 23

CITY OF YACHATS

CITY COUNCIL WORK SESSION & REGULAR MEETING

December 6, 2017

Minutes

Mayor Gerald Stanley called the December 6, 2017 work session and regular meeting of the City Council to order at 9:30 am in Room 1 of the Yachats Commons. Council members present: Mayor Gerald Stanley, Barbara Frye, Jim Tooke, Greg Scott, and Max Glenn. Staff present: City Manager Shannon Beaucaire, Water Plant Lead Rick McClung, Facilities Manager Heather Hoen. Audience: 16.

I. Work Session Discussion Topics

A. Paul Schrader, Executive Director of the Lincoln County's Children's Advocacy Center; Celebrate the Children's Gala

Mayor Stanley noted the City donated \$1,000 to the Children's Advocacy Center (CAC) last year. Paul Schrader stated he wanted to educate people about the Center. He noted the Center is often confused with CASA. He explained the CAC provides a neutral, safe, unbiased space for children experiencing trauma and abuse to tell their story. This information is then used to find appropriate support for the child. Schrader noted they have gone from 60% to 25% funding by federal pass through grants, and they are filling the gap with local funding.

The annual fundraising gala will be on February 3, 2018, and will raise about 10% of the CAC's annual funds. Their staff includes: a forensic interviewer, a medical professional, an advocate for the family (separate from CASA), a trauma counselor (one of the few centers in the state that has a counselor on staff), and an outreach prevention coordinator.

Councilor Glenn asked about the numbers of children they support and how they attain clients. Schrader reported they see 150 children for forensic interviews and medical exams and 50-75 for counseling. He noted they partner with law enforcement, the District Attorney's Office, the Department of Health Services, CPS, and the school districts. Law enforcement, DHS, and persons in the medical profession do initial screening and are the only ones actually referring clients to the Center. Others must refer cases to DHS for initial screening. Councilor Frye asked for more detail about the status of children who are referred to the center. Schrader indicated they would do assessing of home situations for safety, if needed. Councilor Tooke asked about volunteerism. Schrader indicated volunteers are integral to their operation. Mayor Stanley asked about the percentage of cases they have that go to trial. Schrader estimated around 28 cases went to trial the previous year, but noted many more cases did not go to trial as the evidence the Center collected was enough to settle cases.

Ginny Hafner (Jennifer Drive) asked which age groups the Center served. Schrader reported they see children under 18 and persons with developmental disabilities that place them in the under 18 category.

Patty Hodgins (433 E 2nd St) wanted clarification on the distinction between CASA and the Center. Frye explained CASA representatives stay with the child the entire time while they are in the court system. Schrader noted the Center does more on the forensic side, often before the court assignments begin.

B. Update of Library Move including Friends of the Library Siletz Tribal Grant & Future Grants

Frye reviewed the progress of the 2+2 Committee, noting the involved parties are the Friends of the Commons (managing grants), the Library Commission, the City Manager, the Council, and various consultants (Meredith Howell for grants, Loren Dickenson for architecture). Frye referred to their November 30, 2017 meeting minutes and noted Section 4 contains the next meeting and action items. Frye noted they reviewed the Pincus report with the intention of noting what will be City responsibility versus the Library responsibility. Frye reported the Committee decided they would contract for project management work.

Councilor Glenn asked what the Council needed to do and when do they need to do it. Frye explained the Council would be involved on building decisions and on grant issues if those required matching City funds. She noted the City Manager could make some building decisions. Glenn thought the Council would need to make some of the decisions, such as hiring a project manager. He saw Frye and Tooke as representatives of the Council, not Council decision makers. Mayor Stanley believed the Council needed to settle how much of the decision-making could be the purview of the City Manager. He noted four decisions that could be made by either the City Manager or the Council: decisions on seismic upgrades, handling of the crack in the floor, whether a door would be put in a load-bearing wall, and hiring a project manager. Mayor Stanley argued that requests of the Council should come through the Library Commission. Frye was concerned that the Council might get too involved in details of the project, such as where a door is installed. Frye noted the Committee's recommendation to hire a project manager was made to help manage workloads. Frye did not see the 2+2 Committee had decision-making authority about the building, but it did have that authority over decisions made about the library.

Meredith Howell (Starr Creek) reported they have made progress in understanding roles in the project and the scope of the project. Howell noted there are occupancy upgrades needed before there can be occupancy, which would be City expenses. The design and creation of the Library interior is a matter for the Library and the Library Commission. Councilor Scott appreciated the distinction but believed all the decisions are Council decisions in terms of the budget. Frye noted the Library Commission has \$75,000 from the Lester Hall fund to spend on the projects. Scott believed the Council was in control of the Hall funds.

Glenn noted there are two 501(c)3 organizations that exist for the sole purposed of raising funds for City work and property. He believed the Council needed a policy to help understand the relationship with the nonprofits and ownership of goods. Mayor Stanley believed these organizations have other roles in addition to raising monies for City property. Councilors discussed the role Council has taken in past grant projects.

Howell explained they established the use of a project charter, which Parks and Commons would approve and then send to the Council. Janet Hickam noted grants for the Library obtained by the Friends of the Library have been solely under their purview.

Scott stated he expected the process would generate a plan that would come to the Council. He argued that the Council has the obligation to get public input on such a plan. He was favorable to the process, but he had concerns about getting the funding before there was a plan. Councilor Tooke stated the project manager would come into play when construction starts. He argued there needs to be a plan for anticipated costs.

1 Frye emphasized the goal for the 2+2 Committee now is to get a draft of the vision on paper.
2 They have groups looking at components, such as Hickam investigating the needs of the
3 children's section of the Library and other investigating furniture.

4
5 Councilors discussed what constitutes a plan.

6
7 Scott noted the Library Commission meets quarterly and should perhaps meet monthly while
8 this process is underway. Glenn noted the MOU established the 2+2 Committee, and the lines
9 of communication with this Committee are not yet clear.

10
11 Manager Beaucaire asserted the distinction between City responsibility and Library
12 responsibility is not clearly defined. She stated the City needs to have a plan to determine the
13 best way to upgrade the building, such as the HVAC, that would work best for the occupant.
14 She noted she asked the 2+2 Committee to get information from other libraries so they can
15 ascertain the skills needed from a project manager and builders. She stressed once they know
16 the skill set needed from a project manager, they can hire a person tailored to the needs of the
17 project and able to create a plan and estimate costs.

18
19 Howell reported Dickenson raised the possibility of getting a "courtesy bid" from people
20 interested in working on the project that would indicate what they could do and what it would
21 costs.

22
23 Howell noted the Ford Family Foundation grant has already been pushed back as they need
24 clearer ideas of construction costs. She indicated some of the current grants are to establish
25 community support when applying to the Ford Foundation. Mayor Stanley asked about the use
26 of Visitors Amenities funds and urged that they be utilized.

27
28 Frye stated they would plan a community meeting when they are far enough along. Manager
29 Beaucaire suggested the 2+2 Committee present their vision to the Library Commission, who
30 would then make a recommendation to Council. Council agreed with the suggestion.

31
32 Glenn noted there was a building inspection prior to the City's purchasing the property.

33
34 Frye asked Councilors to reread the MOU. Councilors agreed Frye's reporting was helpful.

35 36 **C. Discussion of the Ending of the 6-month Trial of Evening Council Meeting**

37 Frye asked if there was data on attendance or positive feedback received. Anderson stated
38 attendance is recorded in the minutes. Scott stated he thought the evening meeting has worked
39 well, contrary to his previous position.

40 41 **E. Approve agenda for 12/13/17 City Council meeting at 6:00pm in Room 1**

42 Frye asked to add the State of the City to the agenda.

43
44 Scott asked that the meeting be changed to the multipurpose room as the Friends of the
45 Commons will likely present and citizens need to be heard with their feelings about recent
46 changes. He believed the Council needs to acknowledge the importance of people's feelings.
47 Frye would like to broaden the discussion to include the general direction of the City. Glenn
48 noted the Facebook posts were in the community page and not the residents' page on
49 Facebook. He saw a great amount of false reporting, felt pain that the community seemed so
50 torn, and was disappointed to see the dissemination of fake news in our community. Councilors
51 discussed the best way to listen to citizens.

1 Glenn asserted the Council is responsible for some of the changes citizens are reacting to, such
2 as the Council changing the City management system of government. Glenn suggested using a
3 facilitator at the meeting. Glenn was aware of self-appointed investigators on the matter. Frye
4 suggested they would need a neutral facilitator if they were to use one. She believed the issue
5 deserved an agenda topic. Scott noted the frustration began with Highway 101 project. He
6 suggested having a special Council meeting to discuss the matter.

7
8 Manager Beaucaire indicated they could remove Shepherding Goals and set a section for the
9 Council to receive input from the Community on how to restore the heart of the community.

10
11 Council agreed to hold the meeting in the multipurpose room.

12
13 Manager Beaucaire stated she will be starting a monthly meeting to get community feedback,
14 starting Wednesday, December 20, 2017 from 4-6 pm.

15 16 **F. Update on RFP Status**

17 Manager Beaucaire noted the ad for the Facilities Manager position was advertised in the
18 Newport News Times for two weeks, four people interviewed on November 8, and Heather
19 Hoen was chosen for the position. Manager Beaucaire introduced Heather Hoen, noting that
20 she is raising the fifth generation of her family in Yachats.

21
22 Hoen expressed her excitement in taking this position. She looked forward to being part of the
23 community in a new way.

24
25 The RFP for the Visitors Center has just closed and there are two applicants.

26
27 Mayor Stanley adjourned the work session of the City Council at 11:00 am.

28 29 30 **REGULAR MEETING**

31 Mayor Stanley called to order the regular meeting of the City Council at 11:10 am.

32 33 **I. Discussion of 2017 Donation to Children's Advocacy Center**

34 Mayor Stanley noted there are two ways the City can support the Children's Advocacy Center:
35 a donation and the purchase of a table for the Gala for \$850. He was not certain the table was
36 the best option, as they would have to decide who fills the seats. He also suggested the City
37 raise the amount of the donation to \$1,500. Schrader stated his appreciation of the time he was
38 allowed to present. He noted getting people to the Gala was a means to get people involved
39 beyond Newport.

40
41 Scott moved to approve \$1,500 to the Children's Advocacy Center: Aye – 5; No – 0.

42 43 **II. Announcements**

44 Mayor Stanley announced the Lunch Brunch will have its holiday meal on Thursday, the
45 Opening of the Winter Celebration at the Little Log Church on Friday, followed by the Ladies
46 Club Cookie Festival with music by the Sweet Adelines, the Pacific Coast Symphony on
47 Saturday, and the Presbyterian Church Christmas Choral on Sunday.

48
49 Glenn added that Santa will be at the Victorian Christmas reception at the Heceta Head
50 Lighthouse.

1 **II. Public Comment**

2 Patty Hodgins (433 E 2nd St) asserted the City or a representative needs to formally thank Leon
3 Sterner for his long-standing contributions. She felt there has been silence on the part of the
4 "powers that be."
5

6 Bette Perman (410 E 2nd St) noted there is a special election on January 23, 2018 on Measure
7 101 on healthcare. Failure to pass it will result in vulnerable people losing healthcare. Scott
8 noted the City can inform people about political matters but not take a position on said matters.
9

10 Peggy Speer (293 W 3rd St) strongly supported Hodges statement. She stated she now better
11 understood the issue but believed the City needs to make a clear and strong statement.
12

13 Tom Lauritzen (204 Shell St) noted issues going on nationally that might impact vacation
14 rentals, specifically how proposed changes in the tax plan eliminating mortgage deductions on
15 second homes might result in drastic reductions in vacation rentals. He noted the City should
16 address now how the application process will work when vacation rentals fall below the 125 cap.
17 He also asked that the Council consider the issue of vacation rentals being a business located
18 in an R-1 zone.
19

20 **II. Continuation of Evening Council Meetings**

21 Frye noted again the need for data to measure the effectiveness.
22

23 Scott moved to continue the 6:00 pm meeting of the Council on the second Wednesday of the
24 month until the City decides to change this time: Aye – 5; No – 0.
25

26 Pamela Lauritzen asked the meeting time reflect daylight savings time, meeting earlier in the
27 winter.
28

29 **VII. Other Business - none**

30
31 Mayor Stanley adjourned the regular meeting at 11:34 am.
32
33
34
35

36 _____
37 GERALD F. STANLEY, Mayor
38

39 ATTEST:
40
41
42

43 _____
Shannon Beaucaire, City Manager

Date

CITY OF YACHATS
CITY COUNCIL REGULAR MEETING
December 13, 2017

Minutes

Mayor Gerald Stanley called the December 13, 2017 regular meeting of the City Council to order at 6:00 pm in the Room 1 of the Yachats Commons. Council members present: Mayor Gerald Stanley, Jim Tooke, Max Glenn, Barbara Frye, Greg Scott. Staff present: City Manager Shannon Beaucaire. Audience: 59.

Mayor Stanley noted the agenda is limited due to the expectation of public comments.

I. Announcements, Correspondence and Proclamations

Mayor Stanley announced the following events:

1. Central Coast Chorale, Friday, December 15, 2017, 7 pm, multipurpose room
2. Victorian Christmas at Heceta Head Lighthouse, Saturday-Sunday, December 16-17, 2017, 4-7 pm
3. Winter Solstice Bonfire sponsored by YAAS, December 21, 2017, Picnic Shelter, 4-6 pm
4. Yachats' Indigenous People's Day, Peace Hike walk to the Amanda statue, January 1, 2018. Please note changes in scheduling.

II. Minutes Approval

Councilor Frye moved to approve the November 1, 2017 regular meeting and work session minutes: Aye – 5 (Scott present); No – 0. Minutes approved.

Councilor Glenn moved to approve the November 8, 2017 regular meeting minutes: discussion

Councilor Frye asked for the following corrections:

Page 3, Line 26 should read: with the Library IT...

Page 3, Line 28 should read: the vacation rental amnesty program...

Page 4, Line 23 should read: Frye disagreed with the Library Commission's...

Page 4, Line 24 should read: Beaucaire believed the original intent...

Page 4, Line 28 should read: grant writer for the Friends of the Library, Meredith...

Page 5, Line 30 should read: Frye acknowledged that the 2+2 Committee was very grateful that Howell was donating...

Mayor Stanley noted page 1, line 41 where Carl Miller requested a meeting with Manager Beaucaire and Frye, and asked if that had been completed. Miller indicated he had talked to Manager Beaucaire and would still like to meet with Frye.

Mayor Stanley noted page 5, line 20, where Manager Beaucaire would check with the City attorney about the type of commitment city could make to ongoing support of the library. Beaucaire indicated that discussion was in process.

Call for vote: Aye – 5 (Scott present); No – 0. Minutes approved as amended.

III. Reports

A. Council Reports

1 Glenn reported he had the pleasure of being Santa at the Heceta Head Lighthouse and was
2 pleased to return to town and see lights on the poles.

3
4 Frye reported the 2+2 Committee has accomplished much work. Loren Dickenson has been
5 helping with the language to present to potential contractors. Frye noted four grants have been
6 applied for and one has been approved, and part of that will be used to pay for the Pincus Report.
7 She reported Lincoln Community Health Clinic has been focusing on internal issues, but are still
8 committed to the clinic in Yachats.

9
10 Mayor Stanley reported he attended:

- 11 1. Oregon Coast Community College reception on November 9, 2017 where the Ladies
12 Club honoring the Ladies Club and others in our community who sponsored
13 scholarships.
- 14 2. Cape Perpetua Land-Sea symposium on November 15, 2017, attended by 150 people.
- 15 3. Village Mixer hosted by Rose Valentine and Patty Hodgins on December 1, 2017,
16 attended by 35 people.
- 17 4. Official opening of the Winter Season at the Little Log Church on December 8, 2017.
- 18 5. Seashore Literary Center on December 9, 2017, honored four community champions,
19 one of whom was Alice Beck, Director of YYFAP.

20 21 **B. City Manager**

22 Manager Beaucaire reported on November 29, 2017 there was gentleman in the picnic shelter
23 consuming alcohol that got hostile when approached. She wanted the community to know the
24 Sheriff's department was very responsive, and the Sheriff stopped the man outside the library.

25
26 Stanley thanked Manager Beaucaire for purchasing and coordinating putting holiday lights on the
27 light poles. He also thanked Manager Beaucaire and Public Works for resolving the sidewalk drop-
28 off issue along the west side of Highway 101 between 3rd and 4th Streets.

29 30 **IV. Public Comment**

31 Stanley noted there is no time limit on comments tonight. He also noted the sensitive nature of
32 topics to be discussed and asked speakers to be thoughtful and courteous.

33
34 Rose Valentine (3019 NE East Line Rd), President of Friends of the Yachats Commons, thanked
35 the City Council for accommodating large group by having this meeting in the multipurpose room.
36 Valentine introduced the Friends of Yachats Board: Mary Aebi, Nan Scott, Dean Peterson, Sheila
37 Voge, and Jo Crooks.

38
39 Valentine read a written letter to the Council. The letter summarized their mission and
40 contributions, and indicated the recent changes in fee structure and the change from User Support
41 Manager to Facilities Manager title have caused them to question where their mission can be
42 fulfilled. As a result, they are taking a hiatus from soliciting grants and supporting projects until the
43 City shows a commitment to the value statement as displayed on the wall of the City Council room.
44 They will, however, continue to support the Yachats Academy of Arts and Sciences, the Yachats
45 Big Band, and the Yachats Farmer's Market.

46
47 Carl Miller (211 Chief Albert Dr.) introduced Johnni Prince, a One of Us Productions board
48 member. Miller highlighted: successful events produced by Polly Plumb Productions; the City
49 should consider setting a nonprofit rate at half of the current community rate: service on multiple
50 commissions is illegal according to State law; and Helen Anderson, who appears to be

1 spokesperson for the City, has been rubbing people the wrong way. Prince stated One of Us
2 Productions will be taking a hiatus until 2019 or until rates go down.

3
4 Betty Johnston (542 W 6th St.) asked about the person consuming alcohol in the shelter. Manager
5 Beaucaire indicated he was not a familiar face. Johnston asked why everything needed to change
6 when it was going so smoothly, felt there was a negative underground current, wondered if the City
7 of Yachats trying to make more money, believed Yachats does not have the same feeling,
8 remained unclear about the role of Helen Anderson, and asked that the City better communicate
9 things that happen.

10
11 Fran Morse (Marine Dr.) acknowledged the grief just expressed, asserted the changes taking place
12 are part of the natural evolution of organizations as they move from a personality-based system to
13 a system requiring more rules and systems, believed the current circumstance is something that
14 has been going on for several years.

15
16 Morgen Brodie (258 W 2nd St.) stated, given the recent changes, it was important to focus on the
17 relationship between the City and the people; she has noted differences in tone and believed it is
18 inappropriate to had disparaging comments in the minutes and public documents; there is now a
19 visual barrier in the office; there is a magical element of finding minutes in the doc library; she
20 heard of changes via rumor as there was no public statement, no gratitude expressed for the
21 person leaving, and no welcoming of the new person; the Commons is "our living room;" she felt
22 confused and betrayed; and she would like to see email with updates on significant happenings
23 with email links to relevant documents and consistent communication.

24
25 Bonnie Thornton (1260 King St.) stated there has not been enough information on what happened
26 around Sterner; she feels grief and does not believe the new fee structure will work out; Leon
27 Sterner and Don Niskanen have been longtime volunteers and have not received enough
28 recognition fathers of the Commons; and she is upset by rumors and by a newspaper article where
29 people were attacked at a Council meeting.

30
31 Joanne Kittel (1356 S Hwy 101) noted her long-time involvement with the community and recalled
32 when the City purchased the Commons building; posited that necessary changes should not have
33 to ruin the sense of community that exists; noted people come here for natural environment and
34 sense of community; believed it is dangerous to think it is a community center when you really are
35 an events center; emphasized the importance of the arts; and suggested the City focus on problem
36 solving.

37
38 Steve Durham (248 Lincoln Ave.) noted his amazement to hear Sterner was dismissed, noting he
39 was the Commons; recalled tearing up sidewalks, the Dollar General going in, and the wall in City
40 Hall; and compared the old days in City Hall to what now looks like walking into to jail.

41
42 John Thornton (1260 King St.) stated, for 25 years, he has been saying that every day is a good
43 day when you live in Yachats; and he does not think he can say that any more.

44
45 Deborah Fant (76 E Rainbow Rd., Waldport) thanked the Council and Manager for having this
46 discussion to address the grief they are feeling; recalled the excellence of Sterner's service;
47 believed Sterner had masters level skills in working with people; welcomed the new Facilities
48 Manager, Heather Hoen; was impressed that Mayor Stanley uses the names of people who come
49 up to speak; and noted everyone can be welcoming.

1 Manager Beaucaire reported she will be starting an ongoing, regular time to meet with her and to
2 share ideas beginning next Wednesday, December 20, 2017, from 4 to 6 pm in Council chambers.

3
4 Heather Hoen-Smith (123 Greenhill Dr.), new Facilities Manager, expressed concerned over the
5 concerns since assuming her position; noted her roots in the community as she is raising a fifth
6 generation Yachatian and her grandfather is buried in Yachats Cemetery; has seen much change
7 during her life here and noted not all changes are liked while some are great; believed community
8 is not about one person, it is about many people; and noted she has memories of Sterner from
9 childhood and does not want it to sound like he is dead and gone. Hoen asserted that at some
10 point in time, the next generation has to come in or there will be no community. She stated this
11 building is not an events center, and argued the community will only go away when we divide
12 ourselves.

13
14 Mayor Stanley expressed gratitude to the speakers and noted the Council can only discuss these
15 issues among themselves in a public meeting. He asked Council if they would prefer to comment
16 now or to make their deliberations at the January 3, 2018 Council work session.

17
18 Scott suggested people could as specific questions about factual issues get clarifications now.

19
20 Frye noted there are questions about Sterner that are not appropriate for the Council to discuss.
21 Frye acknowledged the large amount of grief expressed by citizens. She emphasized the
22 frustrations Councilors feel because they can only discuss matters with each other in public
23 meetings. Frye acknowledged the huge amount of change over the last year and noted things
24 people see as sudden have actually been under discussion for months. She acknowledged that the
25 City needs to do a better job of communicating. Frye stated her displeasure by some of the
26 Facebook posts and her empathy for the grief people are feeling.

27
28 Scott asserted the Council is trying to achieve the mission as displayed on the meeting room wall.
29 He asserted the problem now is one of perception, and the Council has a public relations problem.

30
31 Glenn shared the grief and also felt frustration over the Facebook posts containing misinformation
32 and rumors. He noted that had it been any other group, he would have deleted the thread because
33 it did not meet the standards of discourse. Glenn looked forward to the coming year with a
34 fantastic new City Manager. He noted how much and how well Manager Beaucaire listens. He did
35 not believe presenting a solution tonight was possible.

36
37 Tooke explained his path to becoming City Councilor and noted is still learning. He noted the
38 uniqueness of Yachats. He noted the importance of how they address issues around Highway 101,
39 especially with there being only one commercial strip through town. He noted the sign ordinance
40 that Waldport had prevented the giant Dollar General sign. Tooke suggested issues around how
41 Commons is managed were related to changes in City administrative structure. He noted former
42 Manager Davies and former Mayor Brean did more work than should be expected of one person.

43
44 Brodie asked who supervised the City Manager. Stanley indicated that is the Council.

45
46 Johnston would like written answer about semi-trucks going down Ocean View. Stanley reported
47 City will get control of Ocean View Dr. in April 2019, and, at that time the City will have the
48 responsibility installing signs and making decisions on traffic direction. Manager Beaucaire
49 indicated the City will be responsible for maintenance once the road is transferred to the City.
50

1 Johnston asked why the City needs to pay someone to do the recording when previously there
2 were three City staff who did recording. She also wanted to know if Dollar General really “snuck in”
3 before there was regulation. Scott noted the Planning Commission had not finalized the ordinance
4 when the developer submitted a building permit. Lastly, Johnston asked why the City does not
5 have ordinance regulating transients.

6
7 Michelle Korgan (Ona) asked if they could see a comparison of the rate structure before and after
8 the change. John Moore, Parks and Commons Commission Chair, explained the rate structure
9 had not changed in several years, and the change in July 2017 was to eliminate waivers. Scott
10 noted there were many undocumented waivers. Manager Beaucaire indicated there was a
11 handout on the comparison. Korgan asserted the change was an increase in rates for those who
12 had waivers.

13
14 Miller asked about a sign ordinance, indicating he believed the total amount of signage could not
15 exceed 6 x 4 feet. Ginny Hafner noted the Planning Commission will be discussing signage at the
16 December 19, 2017 meeting at 2 pm.

17
18 Hodgins asked for clarification on who is “The City” and asked there could be an official
19 spokesperson for the City. Frye noted Facebook is a private, unofficial entity, and noted it is
20 awkward for Councilors to respond on Facebook. Stanley tried to explain who could speak for what
21 components of government. Glenn suggested questions about City management go to the City
22 Manager. Frye referred people to the Yachats Citizen’s Handbook.

23
24 Glenn asked how many people have been on the City’s website (almost everyone indicated they
25 had visited the website). Glenn asked how many could easily locate what they were looking for
26 (few hands raised). Quentin Smith (501 Lemwick Lane) stated the website is very cumbersome
27 and non-user-friendly website.

28
29 Stanley posed a question about “When did Yachats cease to be the City I thought it was?” Stanley
30 suggested there would be many different answers to that question. He noted Sterner was User
31 Support manager for nine years, employed by the Friends of the Commons, and did an enormous
32 amount of work for the Commons that was not part of his job. He hoped Sterner is not “gone” and
33 hoped the hiatus of the Friends would not prevent Sterner from coming back.

34
35 Frye responded to the event center versus community center comparison by noting the Council
36 has never thought of the Commons as events center. Frye added there were many unwritten
37 deals around the Commons that the City did not know about. Bonnie Thornton asserted the
38 arrangements were made by someone from the City. Thornton noted the Friends offered waivers
39 to people whom were referred to them by someone from the City. Thornton explained someone
40 who previously worked in City Hall made deals, and now the City was saying it was the Friends
41 who made the agreements. She felt hurt by these criticisms. Several citizens noted elimination of
42 the waivers meant a fee increase to those who received them, and some people receiving waivers
43 were not even aware they were getting special treatment.

44
45 Nan Scott (480 Combs Cir.) applauded the City trying to make things uniform so that it is fair. She
46 noted one fallout of the new system was the inability of a group wanting to have a vegetarian
47 Thanksgiving dinner prepared in the kitchen that could not afford the room rent of \$70 plus
48 insurance of \$140. The group could collect donations for the rent but not the insurance. The
49 Friends took them under their insurance umbrella. She suggested the City find a way to provide
50 insurance to groups like these.

1 Scott wanted to address the wall in City Hall. He asserted the City is a multimillion-dollar
2 organization with work that requires concentration and large project contracts that need managing.
3 Interruptions are a disservice. He noted the wall was built to allow people to do more technical
4 work with privacy. He noted the City must adhere to the same regulations that Portland deals with,
5 yet it only has three staff in the office.
6

7 Tooke noted the importance of the liability component of running the City. He suggested Parks
8 and Commons discuss the insurance coverage issue. John Thornton noted for long time groups
9 thought they had insurance when they did not. Tooke explained the lawsuit around the recreational
10 immunity law in State. Manager Beaucaire reported the State has again changed the law so there
11 are certain activities the City can insure.
12

13 Stephen Farrish (Waldport) stated he been waiting for an answer about Sterner and how he came
14 to lose his job.
15

16 Mayor Stanley stated Sterner was an employed by the Friends for nine years. Stanley reviewed
17 the history of support for the Commons. Nine years ago the City voted to eliminate a paid,
18 unionized position of a person to support the Commons. Four months later, rather than recreate
19 the position as a City position, they made a contract with the Friends of the Commons to contract
20 out the position. Recently, the City and the Friends agreed to terminate their contract.
21

22 Nan Scott noted there were two contracts not with individuals and the former City Manager wanted
23 those contracts to be directly between the Contractor and the City. She noted the Friends
24 supported that decision, but only because they were assuming their current contract with Sterner
25 would simply transfer to the City.
26

27 Glenn clarified that the decision for the City to make the posting contracted under the City was
28 discussed by the Parks and Commons Commission, who then made a recommendation to Council
29 to create the Facilities Manager position. Frye noted the new contract position had a new
30 description.
31

32 Stanley reported there were four applicants for the new position, one of whom was Sterner. He
33 asserted Manager Beaucaire utilized an objective process and made the selection. Glenn clarified
34 that a panel of three people made the selection.
35

36 Manager Beaucaire explained the selection process for the Facilities Manager, noting each
37 applicant was asked the same nine questions, which were each scored by a three-person panel.
38 The person who received the highest total score based on their criteria was offered the position.
39 Manager Beaucaire indicated her work in the process began at the time of receiving applications.
40

41 Morse explained the original position for Sterner was as a "sole source" provider with the Friends.
42 After Sterner took a hiatus and others filled in for his work, he was no longer a "sole source"
43 provider. Therefore, by law, the Friends had to put the job out for bid, which Sterner applied for
44 and won.
45

46 Scott wanted clarification on whether the advertisement for the position was an RFP for which
47 applicants were requested to submit a bid. Manager Beaucaire stated the ad was run in the
48 Newport News Times, the paper of record. Nan Scott asserted the ad in the News Times was in
49 the notice section, not the help wanted section. Manager Beaucaire explained that was the correct
50 posting as the position was not for an employee.
51

1 Nan Scott stated it was a misconception that Sterner was fired, and she believed the process was
2 fair. Nan Scott's concern was about the bid format for an application, suggested the applicant
3 would need to provide cost estimates and would not have suitable means to address their
4 experience and history. She noted the three interviewers had only been in Yachats for a short
5 period and were not aware of important history.

6
7 Frye asked if the RFP process was required by law. Frye believed the RFP process was
8 unreasonably cumbersome.

9
10 Manager Beaucaire read the advertisement. She noted there was no use of "bid" in the
11 advertisement. Nan Scott reported the document former Manager Davies showed her stated, "All
12 bids must be received by..." She stated Sterner conveyed to her that he did not know what it
13 meant to submit a bid. Glenn indicated he never saw anything about a bid, and he copied the
14 information from the ad to Facebook.

15
16 Citizens asked if Sterner did not get the position because he was underbid. Manager Beaucaire
17 stated it was not and that only one out of nine questions was about the cost proposal submitted by
18 each applicant. Manager Beaucaire read the ninth interview question which asked how the
19 applicant arrived at their bid. Tooke added that costs have to be discussed when negotiating a job.

20
21 Bob Langley (Spindrift St.) asked for clarification on how applicants were to provide cost
22 information, using an example of bidding on a house. Manager Beaucaire indicated cost was not a
23 factor in arriving at their decision, as she asked how they arrived at their estimate. Frye disagreed,
24 asserting the estimate has to be a factor. Manager Beaucaire noted applicants provided a range of
25 estimates, and she can only report that the lowest bid was not a factor. Langley asserted that
26 given that applicants all submitted a cost estimate, they were under the impression they had to
27 submit a bid.

28
29 A citizen asked if any of the questions addressed job experience. Manager Beaucaire read all nine
30 interview questions.

31 32 33 **V. Other Business**

34 Mayor Stanley stated there were two items under Other Business from the Council. Glenn
35 suggested the Council address these issues at the next meeting. Frye noted there is also an issue
36 about allocating monies from the Hall bequest for the library move.

37
38 Mayor Stanley stated he heard consensus to postpone these discussions. Frye indicated she did
39 not consent.

- 40
41 **A. From Mayor** – none
42 **B. From Staff** - none
43 **C. From Council** – none
44
45
46
47
48
49
50
51

1 Mayor Stanley adjourned the regular meeting at 8:35 pm.
2
3

4 _____
5 GERALD F. STANLEY, Mayor
6
7

8
9 ATTEST:

10
11 _____
12 City Manager, Shannon Beaucaire
13

Date

DRAFT

City of Yachats

PARKS & OPEN SPACES MASTER PLAN



Revised December 2017

Preface

The Yachats Parks & Open Space Master Plan provides descriptions and plans for existing public parks within the Yachats city limits and urban growth boundary, as well as describing the potential expansion of public open space within the Yachats area. The first section of the Master Plan includes site specific park descriptions and plans for existing parks. The second section identifies potential public open spaces to be acquired in the future.

I. Existing Parks

City Parks

Yachats Community Park

The *Yachats Community Park General Plan* (enclosed) was completed in 2011. The community park plan includes a General Plan Summary, Community Involvement Process, Site and Settings, Existing Features, and planned New Features.

Whale Park

Whale Park, home of the spouting whale sculpture, is a small “pocket” park, located on the east side of Hwy 101, south of the highway intersection with Prospect Avenue.

State Parks

Yachats is home to three Oregon State Parks. In 2017, the Oregon Parks and Recreation Department completed a Master Plan for the South Beach Management Unit, which includes the three parks located in Yachats. Descriptions and planned improvements are provided for each park and included in this Master Plan.

Smelt Sands State Recreation Site

Yachats State Recreation Area

Yachats Ocean Road State Natural Site

II. Potential Expansion of Public Open Spaces

The Yachats Parks Master Plan identifies potential public open spaces. These sites are identified as potential public open spaces because of significant natural resources, natural beauty, and protection values that will benefit the greater Yachats community, but they are currently under private ownership. Successful cooperation and negotiations are required between the property owners and the City in order to secure these sites as public open spaces.

Evans-Betz Property

Southeast Viewshed

East Hillside Watershed

Other open spaces not identified in this Master Plan may be identified in the future as having significant value as public open space.

Note: This Yachats Park Master Plan does not include public trails. The Yachats area hosts a comprehensive public trails system that is a significant amenity to the Yachats community. There has been outstanding volunteerism in identifying, developing and maintaining the trail system throughout the Yachats area. Yachats trails maps are available to the public. The Yachats Trails Committee and others continue to improve upon this public amenity.

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Whale Park

State Parks

Smelt Sands State Recreation Site

Yachats State Recreation Area

Yachats Ocean Road State Natural Site

II. FUTURE EXPANSION OF THE YACHATS OPEN SPACE SYSTEM

Evans-Betz Property

Southeast Viewshed

East Hillside Watershed



Yachats Community Park

General Plan
2011

City of Yachats, Oregon



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Every body needs beauty
as well as bread, places to
play in and pray in, where
nature may heal and clear
and give strength.

—John Muir



plan SUMMARY

In 2004 the Yachats Park Advisory Board and City Council commissioned a Master Plan of the Commons environs. Since then, groups have petitioned to install, renovate or “landscape” portions of the property to support their activities. In 2010, in an effort to guide these activities, the City Planner, Public Works Director and several local Landscape Architects reviewed the existing plan in detail. Consensus revealed the 2004 Plan still reflects a clear and appropriate direction to support the City’s varied interests

and vision. Unfortunately, however, the 2004 plan did not include all of the city-owned property contiguous to the site. In addition, several new initiatives have been identified since 2004. Lastly, very limited detailed design was prepared to guide improvements.

Participation

This 2011 General Plan has been prepared with the guidance of the Mayor, the Parks and Commons Commission, Public Works, Council, Planning Staff, the Library, YYFAP, and stakeholders from

plan SUMMARY

current programs, adjacent business and resident neighbors. In addition, a thorough review of previous park plans and the recent Comprehensive Plan contributed to the research. The final plan will be presented to the public for comment.

New Requirements

This plan update utilized the 2004 Plan and incorporated several important changes which have occurred since that time.

The recent YYFAP building addition, playground expansion and increased public activities, parking and pedestrian uses are included.

Purpose and Philosophy

The Plan aims to guide location and organization of functions and activities related to city facilities and citizen desires in a public park. The plan maintains continuity while accommodating multi-use utility of the property. The plan protects and preserves the site's natural features, and pedestrian and vehicular safety. The plan indicates size, shape and dimension of current and future park components. Care was taken to ensure spatial relationships between park activities are safe and mutually comfortable.

While currently a 'village' park in scale, stakeholders made every attempt to

view-the-future to determine appropriate capacity of activities to ensure future growth. As expected, all ideas and activities could not be accommodated. The plan reflects a balance of maintaining current uses while carefully protecting and preserving the site's special natural features and quiet demeanor.

The New 'General' Plan

A 'General Plan' by definition recognizes the plan is a tool to comprehend budgets, use and maintenance of the grounds and provides a general perspective of the future. This plan provides an important tool for City Staff and Parks and Commons Commission to evaluate improvements based on capacity and compatibility.

New features in this plan are viewed as 'sub-projects' anticipating prioritization, funding and implementation typically occurring over time. It is recognized general plans may adapt, change and be refined over the course of implementation as preferences, budgets and priorities evolve. Adequate detail is provided in this plan to serve as a starting point to identify parameters on-the-ground and a relative scale of new initiatives. As each sub-project is initiated this plan can quickly identify potential impacts or advantages. In addition, the plan will help illustrate when additional detailed construction design is required.

**The plan balances
current use while
carefully protecting
and preserving the site's
special features.**

History and Inventory of Ideas

In keeping with the City Council's Goal Statement, the Mayor requested all city stakeholders gather current ideas and long-term plans for their facilities, including the Library, Public Works and the Parks and Commons Commission. Additional participants included groups and organizations that frequently use the property, and adjacent commercial and residential neighbors. YYFAP, Trails Committee, Adult Facilities Task Force, and Sunday Market representatives contributed insight and needs.

In addition to the City Planner and Public Works Director, a meeting with ODOT was conducted to understand vehicle traffic. Previous councilors, city staff and the Code Compliance Officer contributed institutional memories, historical context and perspective. Base data was then compiled using a CADD format to facilitate changes, new ideas, drafts and facilitate future construction documentation.

Stakeholders Input

In addition to city entities and service organizations, it was critical to secure participation from current user groups, adjacent private homes and businesses. Representatives of quasi-public stakeholders like the adjacent churches, service organizations, Sunday Market, YYFAP and Trails Committee were elicited for input.

Workshop #1

This hands-on design workshop was conducted in the Commons. Stakehold-

ers were invited to represent their future plans and current ideas, issues or constraints.

Preliminary Plan

Workshop #1 results were synthesized and contributed to preparation of a preliminary plan. Several options for "tough spots" or overlapping interests were included. Technical discussions with the Parks and Commons Commission, city staff and program stakeholders minimized conflicts. Parking and pedestrian needs were refined. Various expansion plans for the 'multi-use' portions of the property were incorporated.

Workshop #2

A second meeting was conducted with the stakeholders and city staff with a presentation of the Preliminary Plan, including discussion of options and alternatives.

Community Meeting

The Preliminary Plan was presented during a public 'state-of-the-city' meeting and included discussion of new features, options and alternatives.

Preliminary Plan Revisions

Based on review and comment from Workshop #2 and the Community Meeting, the Preliminary Plan was revised to incorporate new ideas and prepare a Final Plan.

Final Plan Review and Revisions

Based on comments during the public, formal presentation to the Parks and Commons Commission final changes and adjustments were incorporated into the plan.



Site and Settings

The property is unique as the grounds are situated central to the business and residential core of the village. Thus the Community Park has special value in its ability to physically connect citizens with the entire city property in a pedestrian accessible campus-like setting. Yachats is a village with an allure and enchantment defined by its place at the edge of the Pacific Ocean. It is exceptional and rare that each of the municipal facilities: Commons building, City Hall, Public Works and Library are all connected by a single park with ocean frontage.

Topographic information indicates the property slopes generally away from Highway 101 toward the west. The site includes many important small slopes that drain the property east-to-west and gather in ponds and wetlands forming a drainage running from south to north. The site then rises gently to the western boundary opening through the undeveloped 5th street right-of-way to a dramatic and grand vista of the ocean.

Unique to the property is the geographic integrity of three distinct landscape types. For its relatively small size the property includes a Sitka Spruce forest, an extensive, spring, stream, pond and wetland system and an open grass meadow. Over time each of these has experienced different levels of use, restoration, management and care. Each landscape has unique opportunities for citizen participation and education including ecology or habitat interpretation and local lessons of cultural history. As significant, these simple park settings serve as important places for picnics or reflection.

Eastern Edge and Commons Property

The eastern frontage of the Community Park faces Hwy 101 and serves as the primary eastern entry

to the property. A great portion of the eastern half of the site is developed with the Common's building, staff and visitor parking areas. While serving as the City's main public entry, there is sidewalk pedestrian access to administrative offices and Common's events.

The Commons' grounds are landscaped in a park-like woodsy or 'natural' appearance, with mature shore pine over-story and trimmed salal and mowed lawn ground surface. The eastern façade has a foundation planting of mature, perennial flowering rhododendron.

The western façade is less finished having utility access, staff stairways and entries. The western grounds include fenced children's play areas with traditional swinging and climbing equipment with soft surfaces of tree bark mulch. The grounds also include undefined hard surfaces for hop-scotch, basketball, skate boarding and covered Picnic Shelter. As a transition from formal gatherings and activities to natural areas, a wood crafted shade arbor and simple fence barriers protect pedestrians from vehicle traffic. An adjacent grass meadow playfield provides a setting for informal field sports, dog runs and summer picnics.

Northern Edge and Municipal Facilities

To the northeast, the West Coast bank building, two churches and their parking lots abut the property. A concrete wall, access lane and short-term public RV parking separate the park's playfield and meadow from the bank property. The bank's drive-through access and client parking share the northeastern boundary along the Fifth Street right-of-way. While largely undefined, the Fifth Street entry is an important partial through-street as it also accommodates a portion of the Common's visitor parking, YYFAP access and daily or event drop-off and loading.



existing FEATURES

Access and Edges

The northern boundary includes the Library and Public Works facilities along Seventh Street. The Public Works facility and equipment yard is enclosed for security and is directly adjacent to the west by the Library. This location includes an important pedestrian path providing northern access from Seventh Street and the adjacent neighborhood to the core of the community park via what is commonly called the "Library Trail."

Southern Edge and Adjacent Neighbors

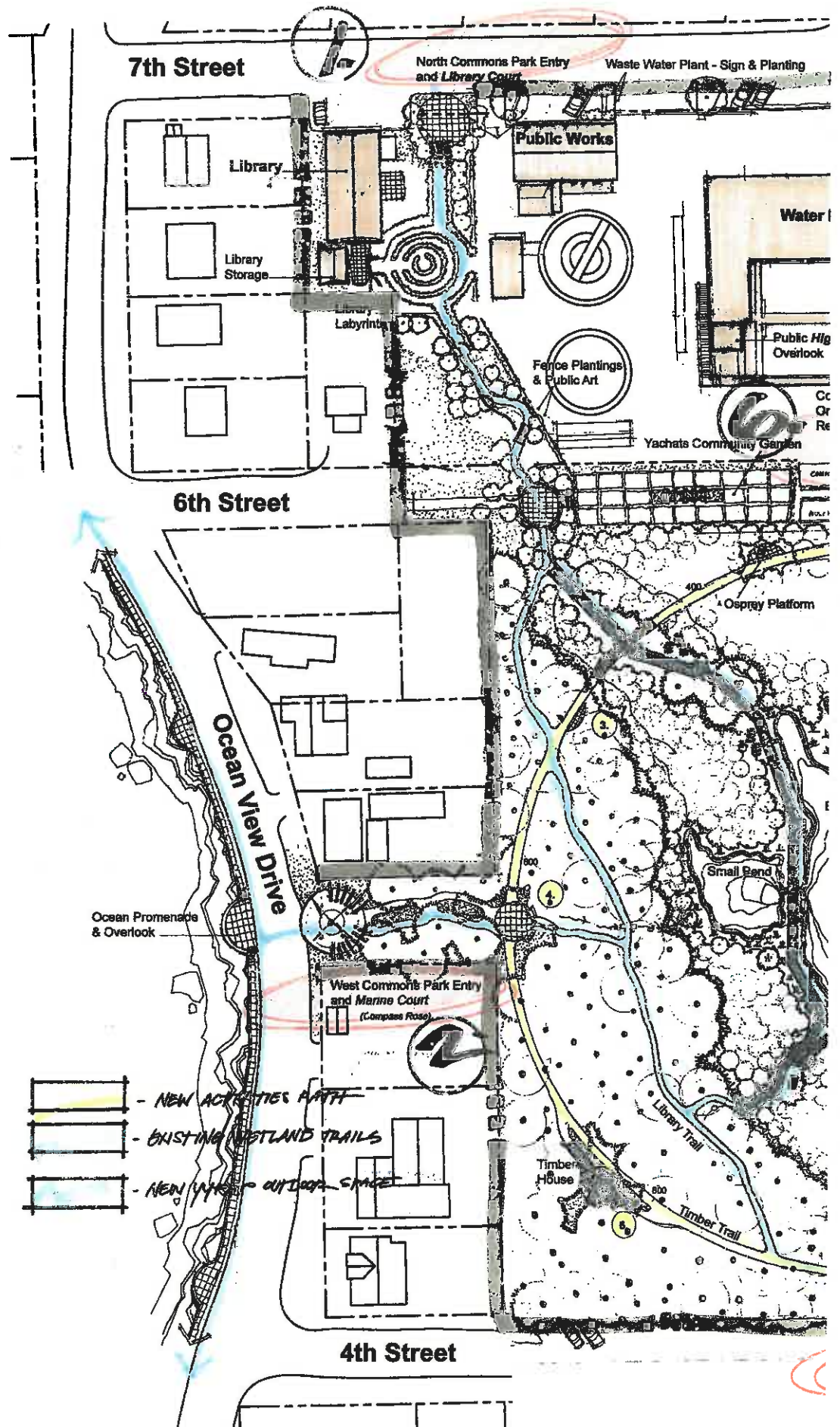
The southern property edge is defined by Fourth Street and includes several businesses, the Lions Club, and a residential neighborhood. Fourth Street includes parallel public parking in the right-of-way, vehicular access to the Commons, parking for city staff and YYFAP, and back entry to the city administrative offices.

Along Fourth Street, several pedestrian trails lead into the site. One is a main access from Fourth Street to the children's play area and Picnic Shelter. Several steps further west, a second trail provides access to the boardwalk and wetland interpretive network. A third access leads into the woods from the street edge and collects into the Library Trail, a primary path leading north through the spruce forest to the library.

**It is exceptional and rare
that all municipal entities
are connected by a single
park with ocean frontage.**

Western Edge and Connection to the Sea

The western half of the site is virtually undeveloped and contains the considerable wetland areas, both native and restored, and a stand of Sitka spruce. The western boundary is largely a mature spruce forest which directly abuts backyards of several private residences. About midway along the property, the currently undeveloped City's Fifth and Sixth street rights-of-way provide opportunities for direct pedestrian access points to the oceanfront along Yachats Ocean Drive.



existing FEATURES

Preservation of Landscapes

It is rare and unique that a city park in the middle of town includes a Sitka spruce forest, a wetland and a grass meadow — and all within a block of the Pacific Ocean. Three distinct landscape types provide special opportunities for education and interpretation. The plan establishes protection of the pond and marsh system, forest and open-field landscapes for future generations.

Wetlands, Ponds and Marshes

The wealth of ponds, perennial streams and vegetation have been established and recognized as state certified wetland habitat. The plan attempts to provide exposure and interpretive opportunity to the wetland areas by trails and elevated boardwalks. The water source for the wetlands must be protected and regulated as necessary. The primary source of water for the wetlands is an outlet coming from the eastern developed parts of the park. When future improvements are necessary, the least impact designs should be employed.

East of the boardwalk and north of the large spruce tree is marsh land and seasonally pooling water. This pond and marsh is a special point of interest along the boardwalk. Several areas may require removal of invasive species to keep it open for viewing. Willow shrubs and trees adjacent to the wetlands and ponds should receive selective pruning to remove limbs and to control sucker growth. These shrubby trees serve as a transitional buffer to the wetlands.

Forest

The spruce grove is a specially-regarded area. The setting keeps this portion of the site quiet while it offers a unique opportunity in close proximity to town and accessible paths to interpret the majestic Sitka spruce. A light thinning of understory plants along the southern street edge will allow vision into the grove for security and provide a comfortable invitation to pass through the grove.

Meadow

While simply a ballfield to casual passers-by, this open grass field serves as a unique coastal meadow to plants and fauna. During quiet sunrise and sunset several deer, rabbits and meadowlarks call this home. In addition, its western edge brings users to the edge of the north pond and wetland for some special view and interpretive opportunities.



Trails and Paths

Trails provide a pervasive pedestrian-friendly attitude embraced by the community. The Park's internal pedestrian linkage functions as an extension of the community trail system. Paths and trails are popular and valuable to the community. The park can serve as a nucleus for the extensive local and regional systems that reveal natural, historic and cultural resources. Paths are directly connected to the popular and historic 804 trail along the beach frontage and the sidewalks that serve as corridors for main-street Highway 101 to the rest of the community. With current path locations, considerable effort has been made to introduce interesting natural site features along the way, including the large spruce trees and the wetlands. This combination of elevated and gravel paths provide a pattern of pedestrian trails throughout the undeveloped portions of the site. The paths serve movement from one place to another within the site as well as important connections for those passing through. In addition to pedestrians, it is recommended that bicycle circulation and locking facilities be incorporated during each of the future detail design discussions.

**The Park's internal
pedestrian linkage
is an extension of the
community trail system.**

Play Areas

For planning purposes, children's activities can be subdivided into three distinct groups: Tots (3-6), Youth (6-12) and Teens (13 and older). These are approximations as actual development varies among children. In addition, an increasingly important component to the Yachats population is the physical fitness and recreational activity of adults.

Tots and Youth

Developed dry surface play areas are provided adjacent to the Commons serve hop-scotch, jump rope, four-square and tether ball. A tradi-



tionally equipped playground area is soft surfaced and provides swings and slides. In each of these areas, subdivisions of low hedges and short fences help to manage the activities. Each of the sub-areas can be opened or gated to accommodate children's activities. The new treehouse structure is located in the soft surface play area adjacent to and under the limbs of existing spruce trees. A raised garden has been built as part of the soft surface play area integration with the picnic shelter.

Teens

A skate park has been included north of the picnic shelter to serve the needs of local riders. The scale has been designed large enough to offer a sampling of tricks and specialized equipment but will not be considered a full-scale facility to support skate events and professionals. The grass ballfield provides for teen and adult stick-and-ball games and open field sports.

Adults

In addition to traditional field sports used by children and adults, the open field also accommodates fairs, festivals and overflow parking for community

events. The horseshoe pit has been moved to this location. The new loop 'fitness' trail is designed at a 1/4th mile distance to assist in determining distances for prescribed therapy and healing exercises. The loop includes stations or specific points along the route to place adult fitness equipment specifically designed for outdoor use. It will be important to be creative with the selection of equipment and to ensure the colors and materials have been reviewed for compatibility with the setting.

Picnic Shelter

The structure is envisioned to accommodate a series of seasonal activities by providing outdoor shelter from rain and prevailing wind. This structure has recently been renovated to improve weather control; particularly wind and rain abatement. While the addition of rolling doors will complete the work, the building has not yet reached its potential to serve tot, youth, teen or adult activities. The increased weather protection and night lighting is projected to increase demand for this space from youth programs, adult activities and the summer Sunday Market.



existing FEATURES

**To maintain the
pedestrian experience,
parking is accommodated
at the property perimeters.**

Vehicle Access, Parking and Bicycles

In an effort to maintain the pedestrian experience and campus-like nature of the park, vehicular parking and access are accommodated at the perimeters of the property.

The existing city parking lot on the west side of the Commons building has been redesigned. The limited on-site parking is meant to serve city staff, teachers and program personnel. Most of the adjacent city rights-of-way and side streets have been shown to formalize additional spaces providing additional diagonal or parallel on-street parking.

This street edge designs include specific rows of small hardy deciduous trees to provide required car separation from the park's activities and direct pedestrians to entry points.

A loading and drop off zone directly along Hwy 101 at the east entry court guides pedestrian movement to the administration offices. These spaces will serve short-term pick-up and drop-off guests. New pick-up points at the north and south of the Commons building for youth programs will reduce the need for cars to enter the parking lot and reduce backing and turning motions. Emergency, ADA and service vehicle access are still able to circulate the Common's perimeter, however, a reduction in private vehicles directly around the common's doors and entries would improve safety of pedestrians.

Improvements to the meadow and sports field area has been discussed to serve as infrequent event parking. With minor grading, leveling and an application of over-seed, the grass field would be suitable to accommodate temporary vehicle parking. In addition to vehicles and pedestrians, local bicycle use is embraced and encouraged. There are many opportunities to improve and support the use of bikes. As part of this plan, it is recommended that bicycle circulation and locking accommodations are incorporated during each detailed design phase. Incorporating bike racks and bike specific needs for travel paths should be considered an important component during the design discussions for future site specific improvements.

new FEATURES

Pedestrian Way-finding Entries & Expectations

Yachats residents and visitors have a keen interest in walking paths and trails. This plan introduces an important set of designated entry courts that relate to compass points north, south, east and west. These entries will serve to welcome park visitors and encourage exploration.

Current access to the park's pathways from the north, west and south have no discernible markings. Unless curiosity or word-of-mouth prevails, entry from these directions and access to the wealth of public natural resources is limited. These entry courts will set visitor expectations including a brief guide to the park features and interpretive information for care of the sensitive landscapes. A quality treatment at each point of entry is important to set the tone for the park.

The plan features an outer loop trail linking the entry courts with the three important landscapes: forest, wetlands and meadow. The loop would be a simple gravel trail designed as a ¼ mile fitness path that will feature interpretive opportunities and a series of places to pause for exercise. All entry courts will be connected by the loop while passing through forest, meadow and wetlands, and also works to discourage shortcuts through sensitive areas.

Eastern Entry

This main entry includes a formal, ADA accessible courtyard with annual flower plantings, the US flag, several seating

benches and sculpture. These features complement the building's architecture to identify the public nature of the facility. The proximity to Hwy 101 provides a strong location for the village marquee announcing events and activities. The size and feel of this court creates a strong precedent to illustrate the design and scale of south, west and north access points.

South Entry

An existing soft path through the spruce grove can now be accessed from Fourth Street. An additional access to the boardwalk is located several steps to the east. A special opportunity exists to create a welcome point at this intersection of two major paths: the library trail and the wetlands boardwalk. The library trail through the forest is now a narrow path winding around and through the trees. This character of experience is to be maintained to the extent possible. This consolidated entry would also help guide a walker's experience and present information regarding the plants and water resources in view.

North Entry

Primary access from the north to the boardwalk and library trail occurs at Seventh Street and could become a very significant entry court for the library and park. Given the significance of the wetland and forest landscapes, interpretive information at this location is critical. An attractive and unique entry to welcome guests and indicate directions to the community center and playgrounds would be of great value. Information describing special features of the natural

areas experienced along the path would be appropriate. Artwork and an evergreen screen could be planted along the fence to mitigate views and noise from the Public Works facility on the east side of the drainage.

West Entry

A new soft trail connecting the beach to the outer loop path is a spectacular opportunity for a western entry court. Located about mid-point of the library trail, the west entry court is located off the city's Fifth Street right-of-way. Edges of this corridor can be planted in dense native plant material to provide screening for the adjacent residences. Special plantings can be selected with regard to ocean-front conditions and coastal climates as a prelude to natural zones throughout the park.

These compass point entries will serve to welcome park visitors and encourage exploration.

Interpretation and Signs

There are numerous opportunities to introduce or supplement signs throughout the park. Pedestrian and weather-durable plaques, markers or sign-boards can help to optimize the experience at several strategic locations. As a component to each entry court a simple marker can welcome guests while explaining the ecology, natural systems and a brief introduction of flora and fauna. While the specific details for size, style, placement and message content has not been determined by this plan, it will be important to recognize a balance is necessary. Too many signs of a different vocabulary can be less successful than several well-designed markers.

Viewpoints

Special viewpoints are critical to establish, inform and align the visitor experience. Views are typically categorized in terms of human preferences as 'prospect' or 'refuge.' Prospect views are those enjoyed from exposed high points overlooking great distances and taking in a variety of landscape types. Refuge views are those located in the forest or small clearings where the viewer is protected and the views are foreground, providing details of significant plants, water features or geology.



Most of the current park is enjoyed from ground-level and fore-to-middle ground in depth. Several opportunities exist to relocate the viewer and heighten the experience. At several locations, vista across the ponds or across the meadow will be enhanced by careful strategic pruning and management of understory shrubs and small trees. The forest experience can be improved with the use of an elevated platform to experience the trees from a higher position. The plan includes access to an existing prominent landing high atop the water treatment plant. This will offer long distance views of the surrounding mountains and coast without leaving the property. A trail extension of the western Fifth Street right-of-way will place visitors directly overlooking the bluff, beach and Pacific Ocean.

Site Architecture and Furnishings

It is critical that a format, or palette, of materials and design is carefully selected to embrace the precedent of the existing east entry court and, for continuity; this format should be repeated throughout the park.

**It is critical that a format
of materials and design
is carefully selected to
embrace the precedent
of continuity.**

Numerous locations for benches, interpretive signs and arbors are noted on the plan. Primarily located at the entry courts, these locations will require special detailed design prior to construction. As the plan illustrates, the entry courts provide opportunity to integrate the welcoming component with seating, signs or sculpture, along with a selection of plant materials and arbor.

Arbors, fences, bench designs are examples of structural furnishings that should maintain a theme of materials, colors and textures. While special locations merit signs using color, creativity and sculpture, a majority of the benches, tables, and bike racks should be of a sturdy and handsome design.

It cannot be overstated: new construction or additional furnishings should be selected from a palette of materials reflecting the vocabulary of the existing entry court and the existing arbor and fences.

Restrooms

The park is uniquely supported by restroom facilities inside the Commons building. The building is open during the day and after-school programs use the building late in the day. The restroom facilities can be made available for special events and the outdoor park facilities by special arrangement. With some modification, the indoor restroom could be made more available during times when the building is not staffed.



Landscape Treatments

To enhance or support native vegetation, landscape buffers and screen planting areas are shown on many areas of the plan. Much of this material is placed for functional reasons and specifically defined palette of species should be selected for all uses. While a particular list of species has not been established by this plan, it is critical those choices are of native and coastal varieties. Several primary landscape needs are as follows:

1. **Evergreen and Flowering Screening and Buffering plants**
locations: adjacent to parking, separation of fields and skate park uses, along and surrounding the water treatment plant.
2. **Deciduous Shade, Over-story trees, and Perennial Vines**
locations: entry courts, street edge along/in front of the water treatment plant, walks and path definition.
3. **Evergreen Hedges**
locations: defining soft / hard surface play areas.
4. **Annual Flowering and/or Hanging baskets, Potted plants**
locations: Commons, Public Works and Library entries.

In an effort to introduce a sense of continuity for city facilities, areas along the front of each City building should be enhanced with quality annual plantings chosen from the same palette of materials, pots and colors. Over time new plantings should be similar to the city entrance signs located north and south of town. In addition, a continuation of this effort should include plants and pots located at key civic locations and crossing points along the Hwy 101 corridor.



Buildings Expansion

Several of the municipal structures anticipate expansion in the future. This plan provides an opportunity to inform designers of those projects about the expectations and desired conditions surrounding each facility. This plan becomes a guiding tool to preserve the continuity of the site and grounds and a mechanism to evaluate the impacts, prior to each new addition.

As with the site architecture, it is critical that during any expansion, renovation or even routine maintenance like exterior painting, the color palette, materials and design is carefully selected to embrace the precedent of the existing new Common's building. To maintain an increased quality of civic pride and continuity, attention to the city's building's exterior colors and style should be repeated throughout the park.

The Commons

There is anticipated re-configuration of the Mayor and staff's administration offices. While this is an interior space project, influences to the building's entries and parking have been included in this plan. New parking configurations and access from both the public eastern entry and the staff, western entry as shown.

YYFAP

The youth program facilities have commissioned a substantial remodel and expansion. Those plans have been included on this plan and inform the layout of loading and parking, pedestrian access,

safety and emergency access. Anticipated youth program uses and state regulated size and configuration of exterior spaces have been allocated. This plan provides a guide to development and evaluation of the refinements required to complete the YYFAP facility.

Library

The library has projected to need additional space including storage. For this plan and additional book storage annex was illustrated to work within the site constraints and the existing building. The plan also includes a conceptual design for a desired labyrinth and outdoor garden space. During any process of designing expansion to this facility it will be important to ensure the public access and trail shown to begin at the Library Entry Court is accommodated.

**This plan becomes
a guiding tool to preserve
the continuity of the site
and grounds.**

Public Works

The north edge of the facility has been enhanced with street tree plantings, under-story plantings and an appropriate site sign. Each side of the perimeter fence has been shown with additional plantings to screen or enhance views. Plantings along the east side, screening views of the plant from the adjacent church exist but could be enhanced. Taller and evergreen materials would improve screening. Coordination with the church is encouraged. Diagonal, nose-in parking for staff and guests has been formalized along 7th street. These additional spaces provide assistance to the Library needs. The public works facility anticipates working with the community to provide space and configuration for a public organic materials recycling effort. Access to the equipment yard provides assistance for gathering and storage of materials.

Special Spaces

Several plan features are included and specifically designed to accommodate special events and functions. Some activities requiring permanent space are of a seasonal nature or occur only periodically yet provide much-needed settings for infrequent ceremony and civic events. These spaces are designed to carefully embrace the users anticipated while recognizing their proximity to adjacent park functions. It was recognized that these spaces are often utilized by only a sub-group of the community. They were, however, determined important enough to justify a permanent location within the public's park.

Library Labyrinth Garden

The plantings are shown to accommodate a quiet reflective space adjacent to the existing building. The design is schematic for this level of planning but illustrates an accurate size and configuration to compliment the existing structure and pedestrians. As typical for a labyrinth, the garden is shown to be hedged to fit the confined space and to signify entrance into the building while preserving the passers-by pedestrian traffic into the entire park. The plant materials selected are envisioned to be native and low maintenance as possible.

Several features were specifically designed to accommodate special events and functions.

Community Fire Circle

The plan shows a space that can host periodic or seasonal events for a small group of larger scale event. The circle is located along a trail and supports a quiet reflective seating location adjacent to the large pond. The design illustrates a fire ring and a small set of boulders as seating in the existing natural setting. The scale is an accurate size and configuration to support small gatherings yet respects its location within the park's ecology.

Community Garden

In keeping with the spirit of community sustainability, a location south of the Public Works facility and equipment yard provides a unique location for permanent public garden space. The space is illustrated with 20-30 garden plots for local residents use. The site is uniquely situated to benefit from compost materials and protective fencing adjacent to the municipal yard. Care should be taken during detailed design to ensure screening from the adjacent church as possible.

new FEATURES

Native American Garden and Cultural Resources

The garden is located in an accessible yet quiet location along the loop trail. The location is significant in that it can respond and support ceremony and events that would be facilitated from the Commons. Close proximity reflects a physical tie to the increasingly prominent philosophic relationship the community is embracing regarding its Native American heritage. This garden would be sculpted out of the existing willow grove and care would be necessary to prune existing vegetation. The ground surface would be designed to care for the adjacent wetlands and sensitivity of that landscape. The garden is scaled to accommodate occasional public ceremony while providing an adequate space for permanent fixtures of sculpture, mural and graphic art that describe the native peoples indigenous to Yachats region. It is important and necessary to engage the local tribe(s) for input and advice when beginning detailed design of this space.

Skate Park

As mentioned, Skate Park has been located north of the picnic shelter to serve the needs of local riders. This area is important as it is accessible directly to the Commons based teen activities and programs; yet distinct and separate from the younger children's play areas. The location is accessible for public use yet is still prominent enough to ensure a measure of visual security. The scale has been designed large enough to offer an effective and enjoyable sampling of trick components and specialized equipment. By design is small enough to anticipate a modest construction budget. The park will not be considered a full-scale facility to support skate events and professionals. During the planning, there was minor discussion regarding the attributes and potential of a climbing wall. The wall has not been illustrated on this plan; however, it is recommended if or when appropriate, a wall would fit within the skate park area and provides

a mutually desirable and safe location for these activities.

Fitness Loop Trail

As mentioned, paths and trails a popular and valuable to the community. The loop trail provides an additional experience to an individual's interpretation and relationship with the natural environment. The loop trail is designed to be a 1/4th mile in length to assist adult fitness, jogging and exercise regimes. The loop is also designed to serve walkers and includes interpretive stations or specific points along the route to place markers that graphically describe important natural and cultural features. As demonstrated by existing paths, a combination of elevated and gravel paths will be required with new construction to provide protection to the park's ecology. Considerable effort should continue to introduce interesting natural site features along the way, including the large spruce trees, meadow and wetlands. Way-side spots to pause include an elevated tree platform, the existing bird stand, the proposed Native American garden and confluence with the new beach access and west entry court that features marine and ocean interpretive displays.

Sunday Market

The current Market is located along the east and north front of the Commons building clearly visible from Hwy 101. The location is significant in that it can accommodate and support activity including restrooms from the Commons building. Unfortunately, the open sidewalk location affords limited protection from weather and offers little space for safe high-volume access and expansion. The was discussion regarding the merits of increasing utilization of the improved Picnic Shelter Pavilion to serve a greater set of vendors and offer additional weather protection. This effort was projected to be feasible and could be welcomed over time. Current habits sense the need to maintain a 'drive-by'

relationship to Hwy 101 to maintain the public interest. Improvements to assist in a transition toward greater use of the Pavilion included enhancements to the City marquee and event signage. Additional signs would maintain visibility from Hwy 101; yet move vendors, vehicles and pedestrians toward the west portions of the Commons grounds.

Organic Waste Recycling

The plan includes exploring an opportunity to collect and mulch organic yard waste from local residences. Current practice is to burn or haul yard debris to Waldport. Both choices are difficult for those without proper vehicles and seniors. The proposed facility at 6th street provides a convenient location for to place compartments for drop-off and pick-up of materials. One space is for raw leaves, clippings, brush and green material, the second provides separate space to collect and dispose of invasive species of vine, shrub and berry plants. Situated in a location next to the community garden affords close oversight by Public Works. In coordination with Public Works, this facility will need to care for sites and smells adjacent to the church.

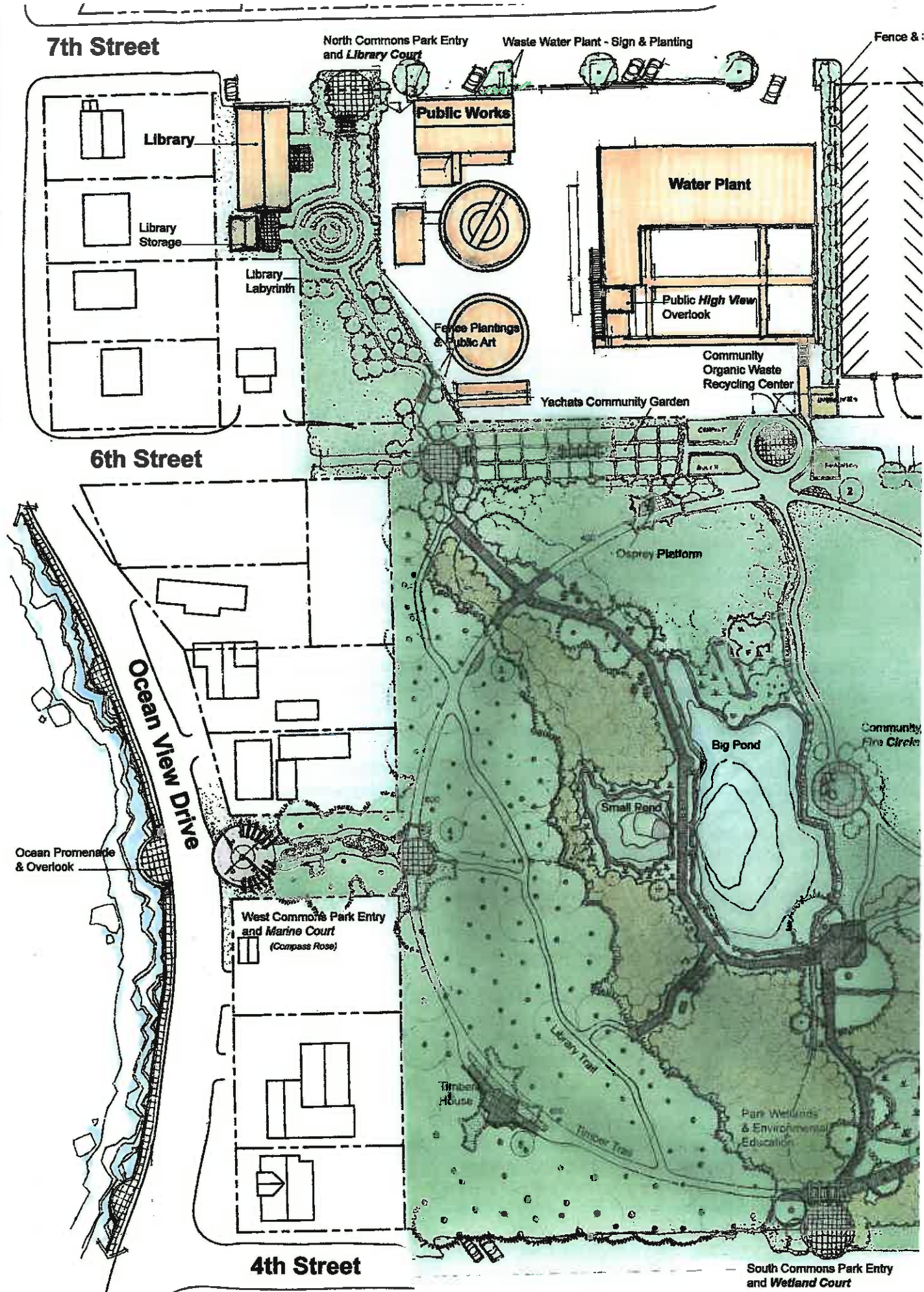
Memorials

There is increasing desire to remembering a friend or family member through placement of a public marker. This plan recognizes a limit to the park's capacity to add benches, plaques and markers. While the process and function of memorials is deemed important, it is recommended that each of the plan's components from entry courts, benches, furnishings and even plantings be recognized as potential memorials. Each component of the plan will be achieved only as resources dictate so embracing the park's features as a 'menu' from where memorial selections can be made provides a service to the community. In addition, the plan provides the Common's Commission with a set of choices they can evaluate with each request based on their priorities.

Art

There is considerable local talent and interest in including public art in the park. It is also prudent to recognize style and taste of art and sculpture is very subjective even if the artist and subject is embraced. It is strongly recommended that prior to beginning each new development of the plan's components, a discussion of appropriateness is included. It is important to understand art can be incorporated into the design of the furnishings rather than simply serving in the traditional role as a piece to-be-viewed. Art and graphics can be attractively and tastefully designed as benches, arbors, wind vanes, and solar collectors. Art can be attractive in plantings, screening and fence design. As demonstrated in National Parks, interpretive displays and educational boards can successfully incorporate graphic art and information from history, culture and ecology.

As example, there was considerable discussion regarding screening of the Public Works facility. The plan includes a series of plantings in addition to art in the form of sculpture or murals that might be placed on or along the existing fences. It is critical to recognize that taste, subject and content changes over time. Each installation should be located and placed with construction methods that provide periodic and accessible removal. It is recommended the Parks and Commons Commission develop a small yet representative board of individuals that can objectively select a palette of site graphics and art similar to and complementing the park's plant materials and structures. This will provide a tool to guide and review the value each piece prior to selection.



7th Street

2011 Commons General Plan

Church

6th Street

Highway 101

Bank

Skate Park

North YYFAP
Entry

5th Street

Reworked
Commons
Marquee

Commons Building

Wind Spire

Solar Panels

West Entrance

East Entrance

Maintenance
& Accessible
Dropoff

Staff
Parking

Temple Grandin

South YYFAP Entry Court

4th Street



Common's Park General Plan - Cost Estimate 2011

Assumptions:

1. The General Plan has been designed specifically as a series of "sub-projects" to simplify and manage incremental (not-all-at-once) budgets and priorities.
2. Each sub-project contributes to the whole but can be funded, built and maintained independently as the Commission deems appropriate as resources become available.
3. Individual Site and Building Improvements may require detailed design, not included in these estimates, when necessary, design should be added at 8-12% of construction.
4. Site and Building Improvements such as foundation plantings are considered maintenance and should follow the plant selection palette but not require detailed design.

Site (landscape & grounds) Improvements:

1. When feasible, it is assumed that Public Works staff will perform the primary clearing, grading and soil prep with each sub-project.
2. It is assumed that wetland and watercourses will be reviewed (if/as required) prior to each project to determine avoidance or mitigation by design.
3. It is assumed that existing plantings, benches, memorials and structures will be reviewed prior to each project to determine avoidance, relocation or mitigation by design.
4. It is assumed that new landscape improvements will be non-irrigated and the minimum number of plantings required for aesthetics and screening.
5. Where ever feasible, it is assumed that Public Works staff will perform the maintenance and that specialty equipment and exotic species are avoided during design.

Facility (buildings construction and maintenance) Improvements:

1. It is assumed all new construction will incorporate ADA requirements and cultural resource review during design.
2. It is assumed the design of new improvements or maintenance includes review of existing materials (roofing, siding, windows, fencing) and the color palette.
3. Where ever feasible, it is assumed that Public Works staff will perform maintenance and that specialty equipment or construction practices are avoided during design.

Entry Courtyards (north, south, east west):

A series of "Entry Courtyards" have been located at the North, East, South and West entries to the property. Detail designed for each court will include slightly different characteristics tied to the features at that location. This budget assumes each Entry Court will include a similar set of components, plantings and construction costs.

Grading and site prep by PW	\$ -
Hard Surface (crushed stone, pavers, concrete)	\$ 6,000
Trellis/Arbor structure or entry arch	\$6,000
Benches and Bike Rack	\$ 4,000
Signs and Informational Plaques	\$ 2,500
Plantings	\$ 2,000
Lighting	\$ 2,000
	<u>\$ 22,500</u>
Courtyards (4ea.)	\$ 90,000

Main/East Commons Entry Improvements

Grading and site prep by PW	
Pruning and Plantings	\$ 3,000
Hard Surface, Walls and Ramps (asphalt, stone, pavers, concrete)	\$ 17,000
Lighting	\$ 3,000
Signs and Informational Plaques	<u>\$ 3,000</u>
	\$ 26,000

Fitness Trail

Grading and site prep by PW	
Hard Surface (crushed stone, pavers, concrete)	\$ 8,000
Adult "tree-house"	\$ 15,000
Fitness Equipment	\$ 16,000
Signs and Informational Plaques	<u>\$ 3,000</u>
	\$ 42,000

Fire Circle

Grading and site prep by PW	
Hard Surface (crushed stone, boulders)	\$ 4,000
Signs and Informational Plaques	<u>\$ 1,000</u>
	\$ 5,000

Native American Court

Grading and site prep by PW	
Hard Surface (crushed stone, boulders)	\$ 4,000
Signs and Informational Plaques	<u>\$ 1,000</u>
	\$ 5,000

Community Garden

Grading and site prep by PW	
Hard Surface (crushed stone)	\$ 4,000
Garden fencing, gates and raised growing beds	\$ 8,000
Signs and Informational Plaques	<u>\$ 1,000</u>
	\$ 13,000

YYFAP Courtyard(s)

Grading and site prep by PW	
Hard Surfaces (crushed stone, asphalt, rubber mulch)	\$ 4,000
Fencing and gates	\$ 8,000
Plantings	\$ 1,000
Equipment	<u>\$ 15,000</u>
	\$ 28,000

Rear Commons Entry Improvements

Grading and site prep by PW	
Staircase, Railings and Roof gable	\$ 23,000
Hard Surface (asphalt, concrete)	\$ 6,000
Lighting	\$ 3,000
Plantings	<u>\$ 3,000</u>

continued next page

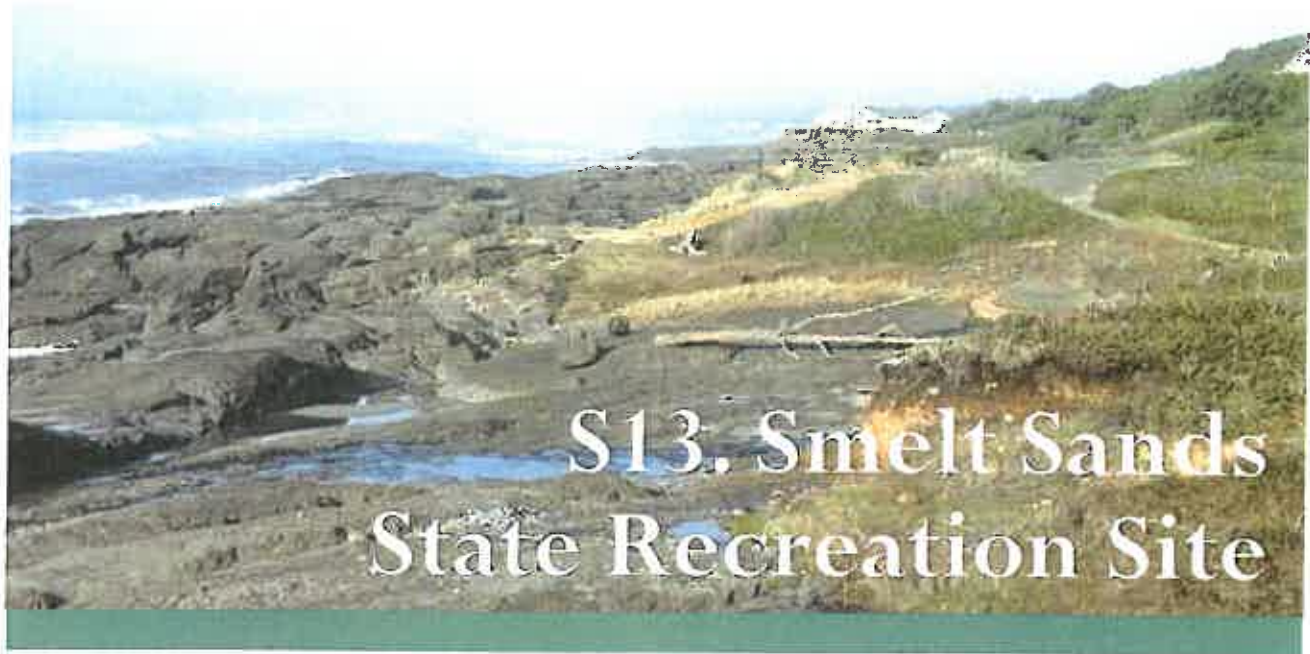
	\$ 35,000
Library Labyrinth	
Grading and site prep by PW	
Hard Surface (pavers, crushed stone)	\$ 6,000
Garden Plantings and Boulders	\$ 4,000
Garden Art and Sculpture	\$ 3,001
Signs and Informational Plaques	<u>\$ 1,000</u>
	\$ 14,001
Skate Park (this estimate is based on a simple design with fundamental accessories)	
Grading and site prep by PW	
Hard Surface (concrete)	\$ 6,000
Garden Plantings and Boulders	\$ 42,000
Plantings	\$ 2,000
Skate Equipment	<u>\$ 18,000</u>
	\$ 68,000
Ball Field (level, seed and plantings)	
Grading and site prep by PW	
Grass Surface (soil prep and seed)	\$ 2,000
Signs and Informational Plaques	<u>\$ 500</u>
	\$ 2,500
Total	\$ 328,501

Whale Park

Whale Park is a pocket park located on the east side of Hwy 101, south of the highway's intersection with Prospect Avenue. Whale Park totals approximately 3,500 square feet and features the Spouting Whale sculpture. The sculpture is timed to spout water, providing an attraction and amenity to residents and visitors.

Plans are to maintain this park with the sculpture and landscaping. Hwy 101 improvements, including a sidewalk and on-street parking, are planned for the future.





Location

At the northern edge of the City of Yachats. The park is located west of Highway 101 along the shoreline.

Size: 8.7 acres

Classification

State Recreation Site – the primary purpose of parks in this classification is to provide recreational resources and access to them.

Description

Smelt Sands is well known for the section of the 804 Trail that runs through the park, connecting Yachats to the beach north of the City. The half-mile trail segment follows along the edge of a spectacular section of rocky coastline, passing private residences and several hotels located on the eastern park boundary before sloping down to the beach. There is a restroom and gravel parking

lot at the south end of the park. The park can also be accessed on foot via the 804 Trail from Yachats. This segment of the 804 trail is popular with tourists and locals for walking, dog walking, photography, exploring tidepools, and ocean viewing, among other activities.

Existing Recreation Facilities

- Unpaved Day Use Parking (16 spaces)
- Plumbed Restroom
- Gravel and Soft Surface Trails

Visitation

Estimated total visitation to the park in 2014 was about 294,000, however, that number does not account for pedestrians who accessed the park via the 804 Trail or users staying in the hotels and rental properties along the trail. The overall trend between 2002 and 2014 was of increasing visitation, from less than 150,000 visitors in 2005 to around 300,000 visitors in 2011, 2012, 2013, and 2014.

Botanical Resources Assessment

Areas adjacent to roads, parking, and trails within the park are generally in poor to moderate ecological condition, while the rocky shores as well as scattered patches of forested and shrubby habitat are in good condition. Vegetation in the park is diverse, with varied habitat types located along the 804 Trail, including shore pine and Sitka spruce forest, native shrublands, willow shrubland, upland grasses, marshlands, and dunes stabilized by European beachgrass. Invasive species are widespread along the trail and entrance road, and include English ivy, escallonia, Himalayan blackberry, montbretia, reed canarygrass, European beachgrass, tansy ragwort, and yellow flag iris.

Forestry Resources Assessment

Forest resources in the park were not assessed.

Cultural Resources Assessment

Land for the park was acquired in the early 1970s and in 1990. This area of Yachats was the location of the Alsea Sub-agency, a temporary reservation for coast Indians who were waiting for the Coast Reservation Treaty to be ratified, which never occurred. The Native Americans here were later moved to the Siletz Reservation. The historic 804 Trail probably first served as a footpath for native people, later becoming part of County Road 804, which included the 7-mile stretch of beach between Yachats and Waldport. County Rd 804 served as a route of travel for settlers between the farmland of

the upper Yachats River valley and Waldport's Alsea Bay until the completion of the Coast Highway in the 1930s.

The three-quarter-mile section of the 804 Trail within the park was the subject of a long legal battle in the 1970s to have the trail vacated. Oregon's high court finally ended the argument with a ruling in the mid-1980s that this portion of the trail would remain as public right-of-way.

Interpretive Assessment

The park contains interpretive elements and programming, including guided hikes along the 804 Trail, special events, and interpretive signage.

Development Suitability

Most areas surrounding the trail, parking lot, and entrance road are designated low or moderate resource value and conservation priority on the Composite Natural Resource Value Map (Figure S13-B) and are therefore potentially developable from a natural resource perspective. There are significant other constraints to development along the trail, however, including scenic impacts, limited space, and its cultural resource value. The rocky shoreline is protected as part of the Cape Perpetua Marine Protected Area.

FIGURE S13-B – CNRV Map

S13

SMELT SANDS

Composite Natural Resource Value (CNRV)

Scale 1:4,800

0 300 ft



CAPE PERPETUA
MARINE PROTECTED AREA

LEGEND

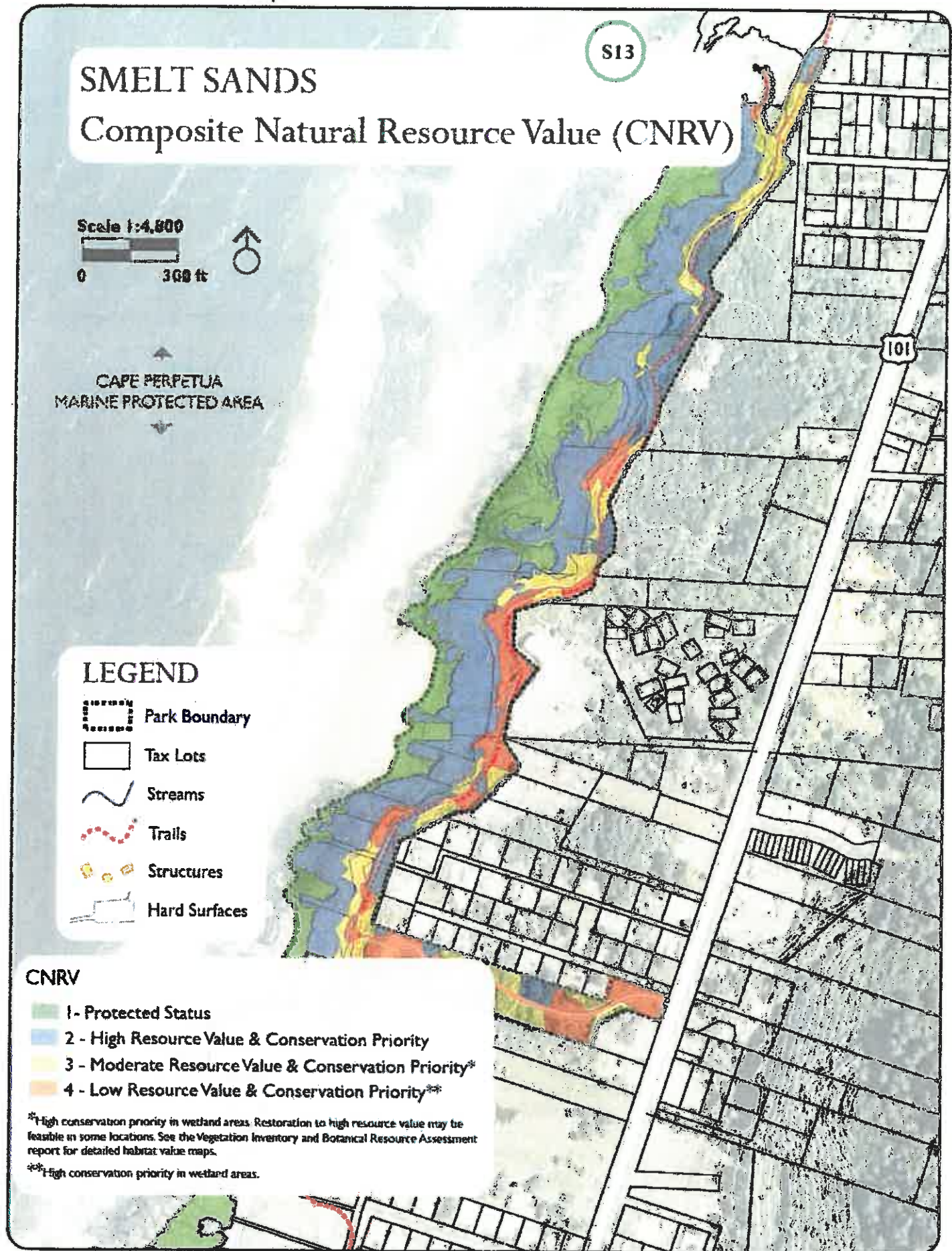
-  Park Boundary
-  Tax Lots
-  Streams
-  Trails
-  Structures
-  Hard Surfaces

CNRV

-  1 - Protected Status
-  2 - High Resource Value & Conservation Priority
-  3 - Moderate Resource Value & Conservation Priority*
-  4 - Low Resource Value & Conservation Priority**

*High conservation priority in wetland areas. Restoration to high resource value may be feasible in some locations. See the Vegetation Inventory and Botanical Resource Assessment report for detailed habitat value maps.

**High conservation priority in wetland areas.



Issues

- The park includes the most popular segment of the 804 Trail and has seen increased use over the last decade. Capacity does not seem to have been reached but could become an issue in the future.
- The gravel entrance road and parking lot have frequent potholes and present a maintenance challenge.
- The hotels along the trail assist with maintenance of the trail in the southern portion of the park.
- The beach access at the north end of the park has problems with erosion, like many beach access trails in parks within the management unit.

Recreation Needs

- Improved 804 Trail access from the parking lot
- Improved beach access

Maintenance Needs

- Improved road and parking lot

Development Concept

- Pave the entrance road and parking lot.
- Construct ABA path from the parking lot to the 804 Trail
- Improve beach access at the north end of the 804 Trail.

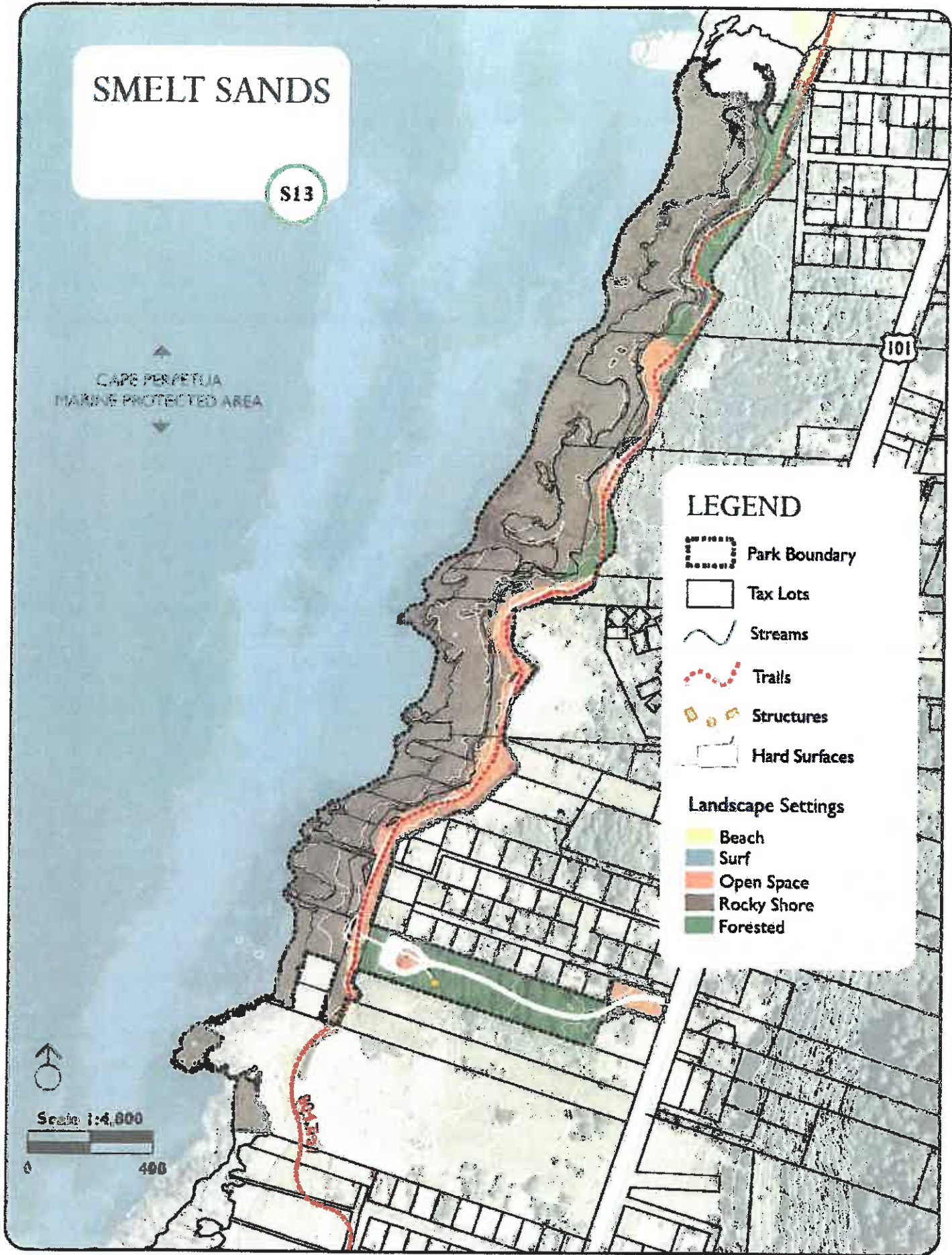
Natural Resource Management Actions

- Control populations of English ivy, montbretia, yellow flag iris, old man's beard, Japanese knotweed, and Himalayan blackberry.
- Encourage appropriate tide-pool etiquette and coordinate with ODFW to manage and protect rocky intertidal ocean shore resources within the Cape Perpetua Marine Protected Area.
- Reduce disturbances to nesting black oystercatchers.



Existing beach access at the north end of the 804 Trail

FIGURE S13-A – Existing Conditions Map





Location

In the center of the City of Yachats. The park is located west of Highway 101 at the intersection of 2nd Street and Ocean View Drive.

Size: 93.3 acres

Classification

State Recreation Area – the primary purpose of parks in this classification is to provide recreational resources and access to them.

Description

The park provides a scenic viewpoint looking out over the ocean and across the mouth of the Yachats River to the forested peaks of Cape Perpetua. There is a viewing platform as well as a trail down to a small sandy beach and areas of rocky shoreline at the base of

the bluff. Facilities include parking, benches, a restroom, and a segment of the 804 Trail along the bluff.

Existing Recreation Facilities

- Paved Day Use Parking (48 spaces)
- Plumbed Restroom
- Gravel and Soft-Surface Trails

Visitation

Estimated total visitation to the park in 2014 was about 568,000; however, that number likely includes some vehicle through-traffic on Ocean View Drive. It also does not account for pedestrians who may have accessed the park via city streets or the 804 Trail. The overall trend between 2002 and 2014 was of increasing visitation, with a low of 350,000 estimated visitors in 2003 and more than 550,000 visitors in 2013 and 2014.

Botanical Resources Assessment

Areas adjacent to the parking lot park are mostly in poor to moderate ecological condition, while the beach and rocky shores are in good condition. Vegetation in the park consists of several stands of Sitka spruce surrounding the parking lot, as well as a remnant patch of camas meadow next to the county road. Camas meadow habitat was widespread in this area prior to the arrival of Europeans but is now very rare along the coast. Many invasive plant species are present, including bull thistle, English ivy, escallonia, Himalayan blackberry, montbretia, reed canarygrass, and tansy ragwort.

Forestry Resources Assessment

Forest resources in the park were not assessed.

Cultural Resources Assessment

Land for the developed portion of the park was acquired in 1928 in order to preserve the site for salmon and steelhead fishing, provide public access to the small sandy beach, and control removal of sand for commercial uses. An observation platform and restroom were constructed in the 1930s.

Interpretive Assessment

There are three interpretive signs located throughout the park focusing on geology, tidepools, and local history.

Development Suitability

Outside of the currently developed area, the stands of Sitka spruce surrounding the parking lot area designated moderate resource value and conservation priority on the Composite Natural Resource Value Map (Figure S14-B) and are therefore potentially developable from a natural resource perspective. The small remnant camas prairie adjacent to the road is designated high resource value and conservation priority and should be protected from development. The rocky shoreline is protected as part of the Cape Perpetua Marine Protected Area.

Issues

- There are significant erosion issues along the edge of Ocean View Drive that have impacted portions of the 804 Trail, which lies along the bluff edge of the road.
- Ocean View Drive itself is also threatened by erosion and may need to be moved farther east. The road is maintained by Lincoln County; if the road needs to be moved, OPRD will work with the County to minimize impacts to park property. In particular, there is a rare, remnant patch of camas meadow located along the east side of the road that should be protected from development if possible. If the road needs to be moved more than a few feet beyond the existing right-of-way, it may be worth exploring alternative alignments utilizing park property that would protect the camas habitat.

FIGURE S14-A – Existing Conditions Map



Recreation Needs

- Improve 804 Trail sections impacted by erosion

Maintenance Needs

- Replace restroom

Development Concept

No significant new development is proposed at this park.

ORPD should work with the City and County to manage the impact of erosion on the 804 Trail and Ocean View Drive. If relocating the road becomes necessary, efforts should be made to minimize the impact on natural and recreational resources in the park.

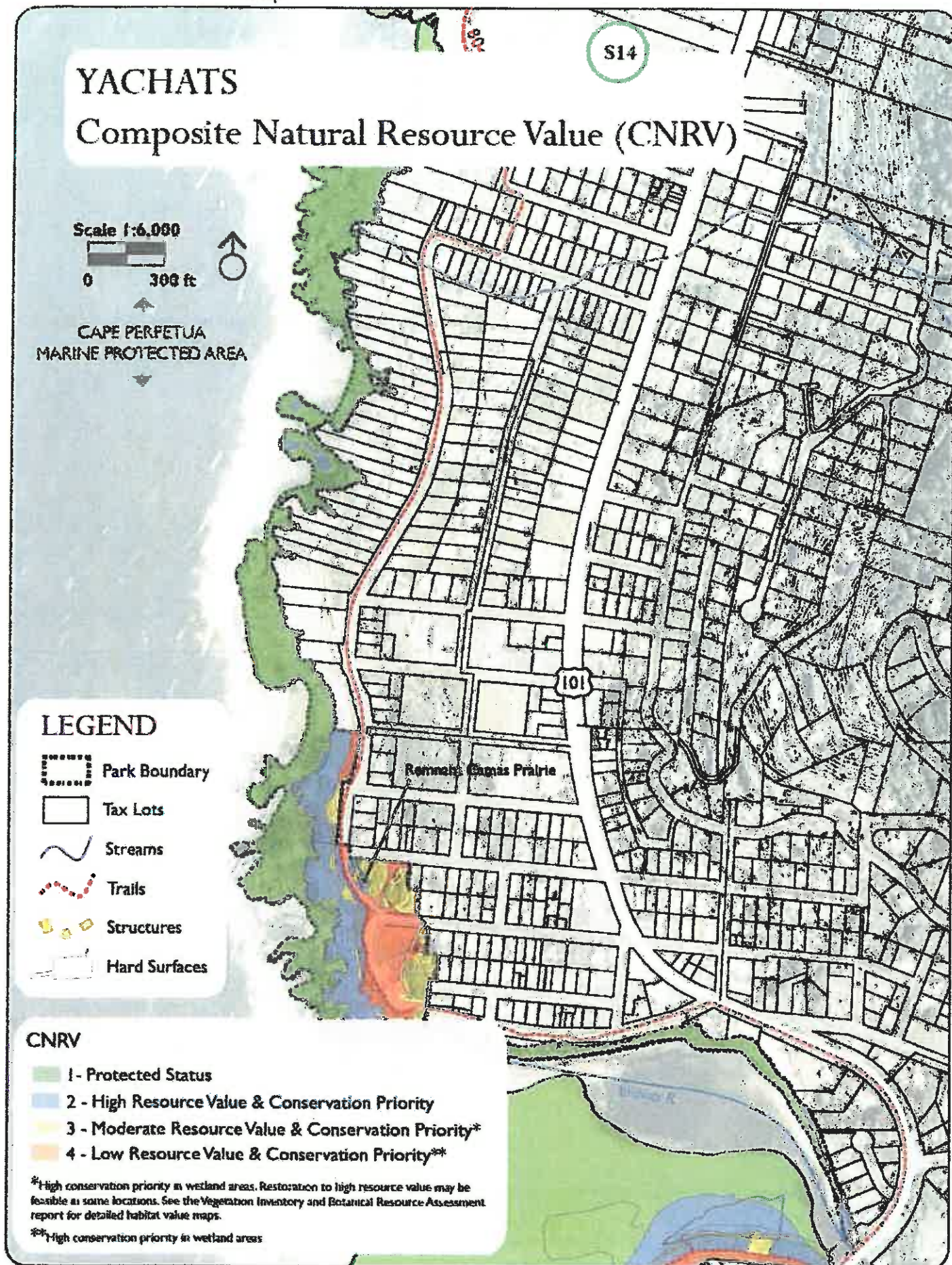
Natural Resource Management Actions

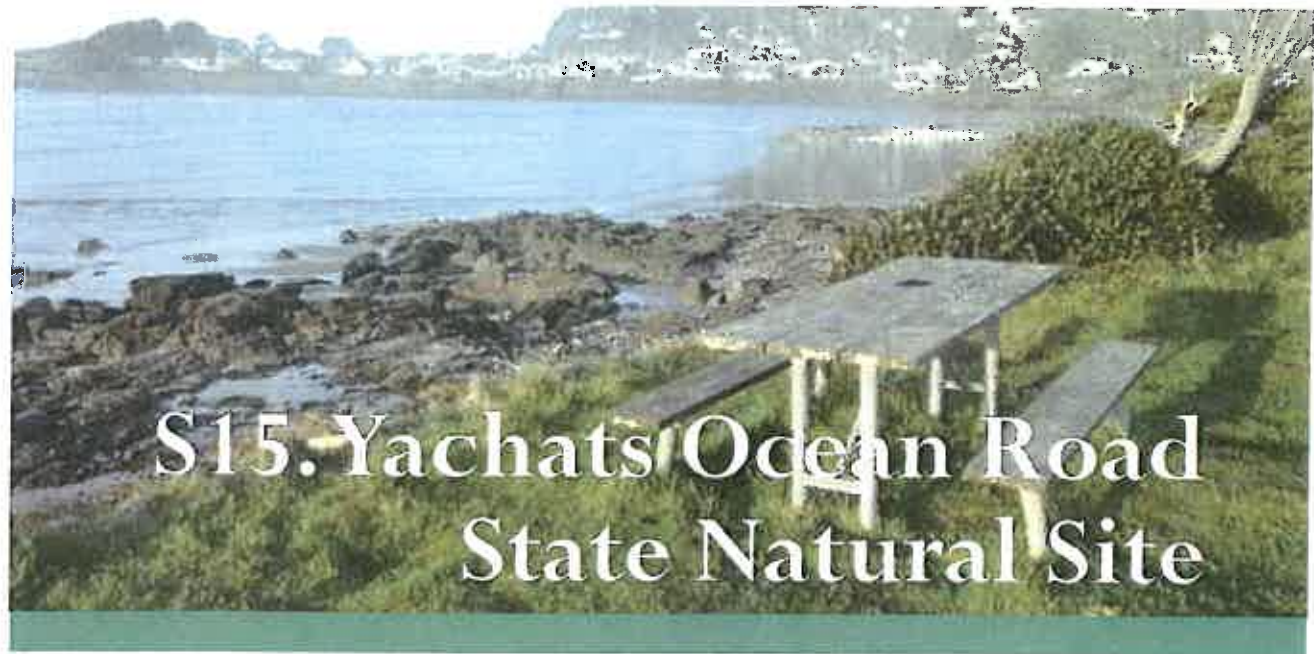
- Maintain and enhance wet prairie habitat and camas population.
- Control populations of English ivy, montbretia, yellow flag iris, old man's beard, Japanese knotweed, and Himalayan blackberry.
- Encourage appropriate tide-pool etiquette and coordinate with ODFW to manage and protect rocky intertidal ocean shore resources within the Cape Perpetua Marine Protected Area.
- Mow developed areas of park with wildlife in mind.
- Reduce disturbances to nesting black oystercatchers.

Remnant wet prairie camas habitat along the eastern edge of Ocean View Drive



FIGURE S14-B – CNRV Map





Location

Just south of the Yachats River, within the City of Yachats. The park is located west of Highway 101 along Yachats Ocean Road.

Size: 79.0 acres

Classification

State Natural Site – the purpose of parks with this classification is to protect important ecosystem components and provide public interpretation and education.

Description

The park is composed of a thin strip of forested bluff next to, and including, Yachats Ocean Road, as well as rocky shoreline to the south, and beach that extends north to the mouth of the Yachats River. There is parking along the road and a short trail down

to the beach. A small picnic area is located above the rocks at the southern end of the beach. The primary draw is the beach at the mouth of the Yachats River, which is popular with dog walkers, beachcombers, and others, tourists as well as Yachats residents. The setting, which encompasses the shoreline, beach, river mouth, steep forested mountains, and the picturesque town of Yachats in the background, is memorable to say the least.

Existing Recreation Facilities

- Paved Day Use Parking along Road (61 spaces)

Visitation

Estimated total visitation to the park in 2014 was about 233,00. The overall trend between 2002 and 2014 was of increasing visitation, from approximately 180,000 visitors in 2002 and 2003 to more than 230,000 in 2013 and 2014.

Botanical Resources Assessment

Areas along the road are generally in poor to moderate ecological condition. Vegetation in the park is limited to a narrow strip between the road and the beach. Forested areas are primarily Sitka spruce, with a minor component of Western hemlock. Other vegetated areas along the road consist of shrubland, shrubby wetland seeps, and grasses. Invasive plant species are widespread, and include English ivy, Himalayan blackberry, montbretia, everlasting peavine, and Japanese knotweed.

Forestry Resources Assessment

Forest resources in the park were not assessed.

Cultural Resources Assessment

The property was given to the state over the period of 1931 to 1962 by several donors, including Lincoln County. The park protects natural resources and public access at the mouth of the Yachats River, as well as the scenic road along the shoreline.

Interpretive Assessment

There is no interpretive programming or signage in the park.

Development Suitability

Most of the land along the west side the road is designated high resource value and conservation priority on the Composite Natural Resource Value Map (Figure S15-B). A narrow strip of grass along the east side

of the road is designated low resource value and could potentially be developed, most likely for placement of the road in the event that it needs to be moved back from the edge of the bluff. Additional recreational development in the park is restricted by the lack of available space and by the park's designation as a natural site. The rocky shoreline and beach are protected as part of the Cape Perpetua Marine Protected Area.

Issues

- There are erosion issues along the edge of Yachats Ocean Road. The road will likely need to be moved back from the bluff edge in one or more locations in the future as erosion continues.

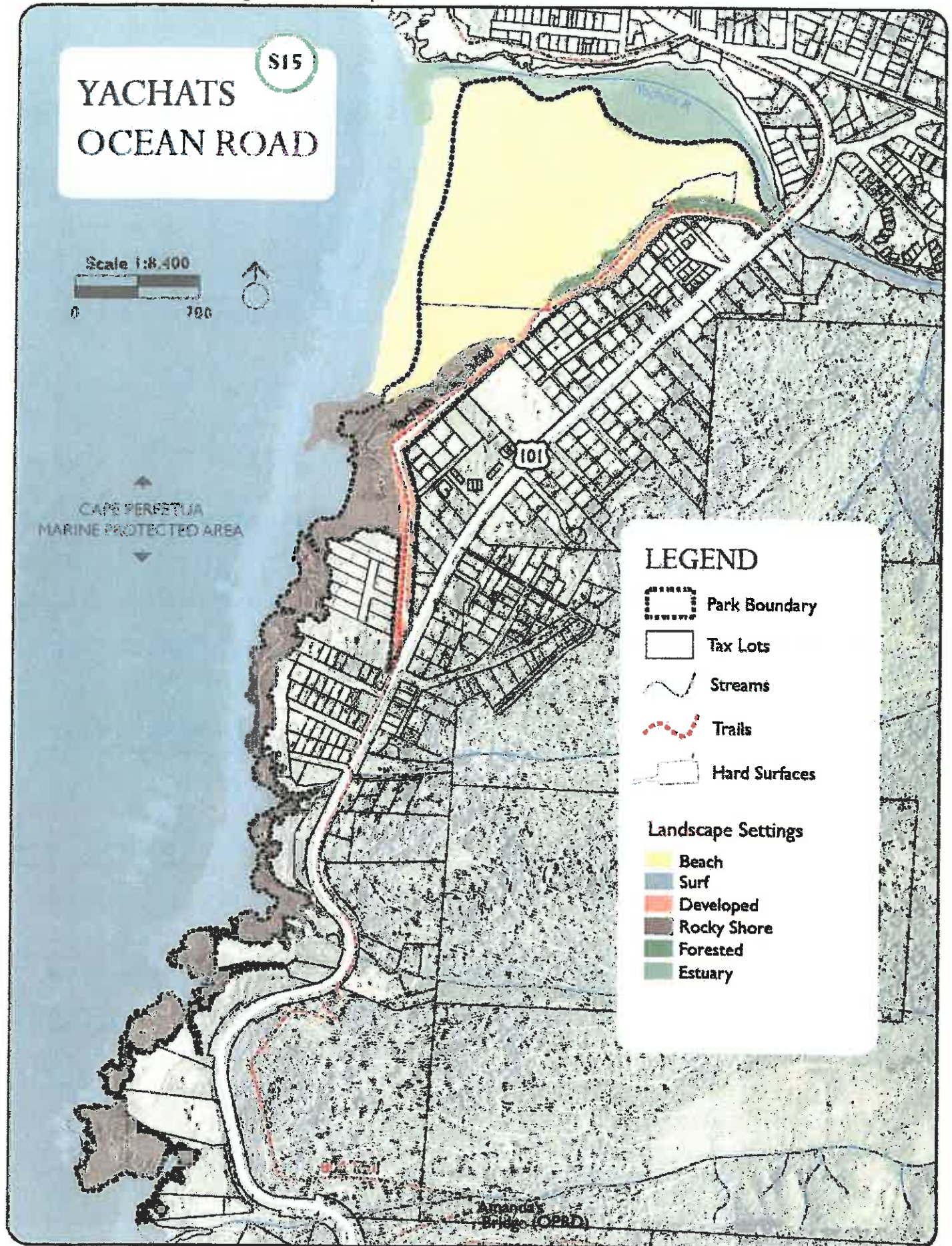
Recreation Needs

- None identified

Maintenance Needs

- Repair erosion along the road as needed

FIGURE S15-A – Existing Conditions Map



Development Concept

No new development is proposed at this park. When needed due to continued erosion, work with the City and County to accommodate changes to Yachats Ocean Road Alignment.

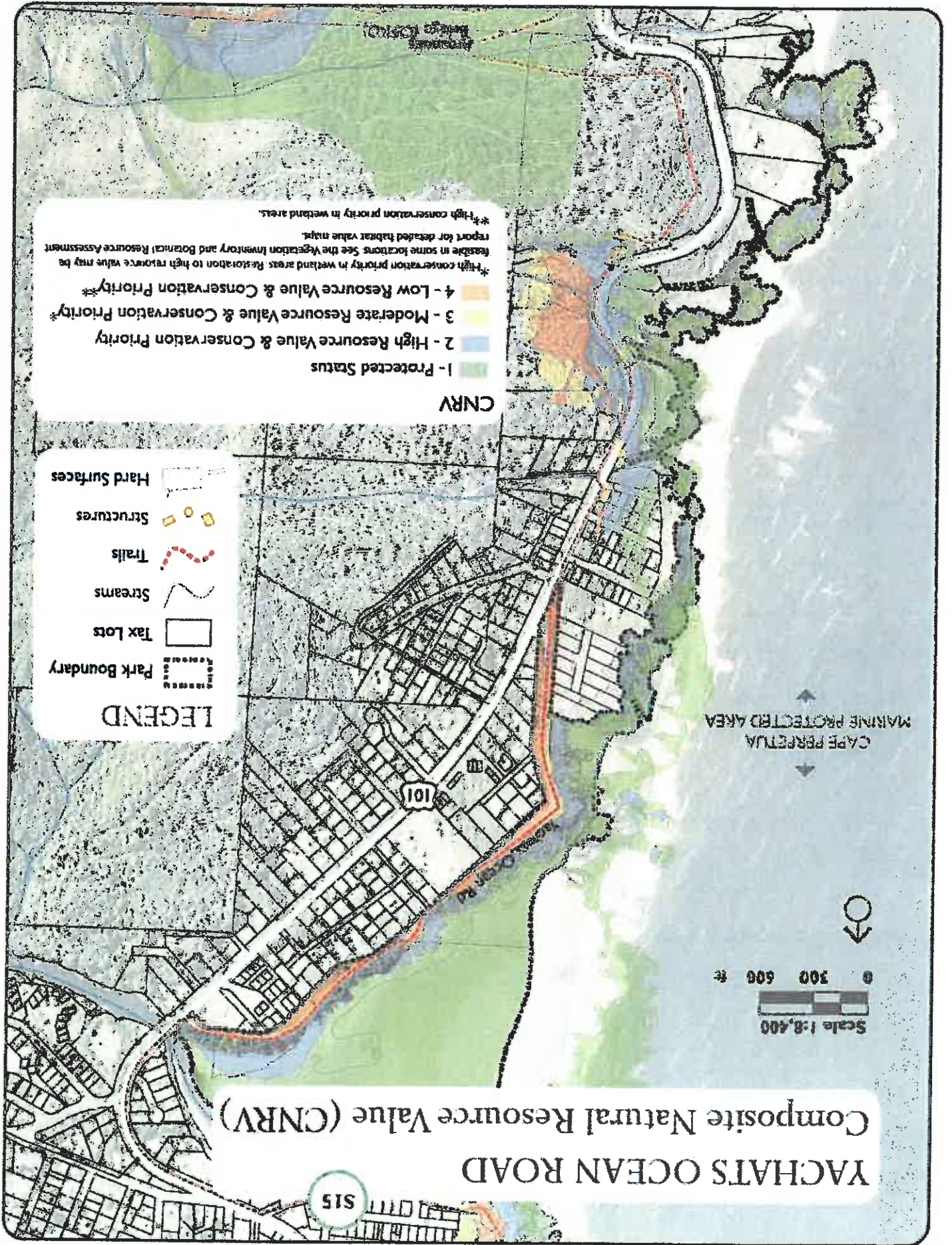
Natural Resource Management Actions

- Eradicate Japanese knotweed.
- Encourage appropriate tide-pool etiquette and coordinate with ODFW to manage and protect rocky intertidal ocean shore resources within the Cape Perpetua Marine Protected Area.
- Reduce disturbances to nesting black oystercatchers.

Yachats Ocean Road, looking northeast toward the beach access



FIGURE S15-B - CNRV Map



Evans-Betz Property

The Evans-Betz property is located south of the Yachats River on the east side of Hwy 101. The 28-acre property includes over one-half mile of Yachats River frontage. There are two fish-bearing tributaries traversing the property that flow into the river. The site is heavily wooded with a mix of conifers and deciduous trees, shrubs, and riparian vegetation located along the river and stream frontages.

The natural resources of the property, combined with the close proximity to the Yachats commercial and residential areas, make it an ideal candidate for preservation as open space, protection of natural resources, and public pedestrian access for recreation and interpretive purposes that benefit both the Yachats community and visitors.



Southeast Viewshed

The Southeast Viewshed is the forested mountainside that is a dominant feature of the Yachats landscape, located southeast of Yachats. This viewshed, when combined with views of the Pacific Ocean and Cape Perpetua, creates the incredible natural beauty and setting that makes Yachats such a special place. Acquisition of the Southeast Viewshed as public open space will preserve the forested mountain and outstanding setting.



East Hillside Watershed

The East Hillside Watershed is located on and over the ridge on the east side of Yachats, just outside the city limits and urban growth boundary. This watershed includes Reedy Creek, which is the primary water source for the City of Yachats. Portions of the watershed have been logged, which threatens the quality of the watershed, creek and domestic water source. Acquisition of the watershed would allow for preservation of the forest, protection of the watershed and creek, and public trails for use and enjoyment by the Yachats community and visitors.



CITY OF YACHATS
Resolution No. 2018-01-01

A Resolution extending workers' compensation coverage to volunteers of CITY OF YACHATS in which CITY OF YACHATS elects the following:

Pursuant to ORS 656.031, workers' compensation coverage will be provided to the classes of volunteers listed in this resolution, noted on CIS payroll schedule, and verified at audit:

1. Volunteer boards, commissions, and councils for the performance of administrative duties.

An aggregate assumed annual wage of \$2,500 will be used per each volunteer board, commission, or council for the performance of administrative duties. The covered bodies are as follows:

- a. City Council
- b. Planning Commission
- c. Public Works & Streets Commission
- d. Parks & Commons Commission
- e. Library Commission
- f. Budget Committee
- g. Finance Committee

2. Non-public safety volunteers

All non-public safety volunteers listed below will track their hours and Oregon minimum wage will serve as assumed wage for both premium and benefits calculations. CIS will assign the appropriate classification code according to the type of volunteer work being performed.

- ☐ Parks and Commons (including Trails)
- ☐ Little Log Church & Museum
- ☐ Public Works (including Clean Sweep)
- ☐ Library
- ☐ Other *[List specifically by title]*

3. Other Volunteers

Volunteer exposures not addressed here will have workers' compensation coverage if, prior to the onset of the work provided that CITY OF YACHATS:

- a. Provides at least two weeks' advance written notice to CIS underwriting requesting the coverage
- b. CIS approves the coverage and date of coverage
- c. CIS provides written confirmation of coverage

CITY OF YACHATS agrees to maintain verifiable rosters for all volunteers including volunteer name, date of service, and hours of service and make them available at the time of a claim or audit to verify coverage.

Now, therefore, be it resolved by CITY OF YACHATS to provide workers' compensation coverage as indicated above.

Adopted by the CITY OF YACHATS CITY COUNCIL this 10th day of January, 2018.

GERALD F. STANLEY, Mayor

Attest by:

SHANNON BEAUCAIRE, City Manager